

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON PUBLIC HOUSING

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April 29, 2011
Start: 10:00 am
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HELD AT: Council Chambers
City Hall

B E F O R E:
ROSIE MENDEZ
Chairperson

COUNCIL MEMBERS:

Council Member Gale A. Brewer
Council Member Maria del Carmen Arroyo
Council Member Margaret S. Chin
Council Member Daniel J. Halloran III
Council Member Robert Jackson
Council Member Letitia James
Council Member Melissa Mark-Viverito
Council Member James G. Van Bramer

A P P E A R A N C E S (CONTINUED)

Carlos G. Laboy-Diaz
Deputy General Manager for Operations
New York City Housing Authority

Ilene Popkin
Assistant Deputy General Manager for Development
New York City Housing Authority

Brian Honan
Director of Intergovernmental
New York City Housing Authority

Victor Bach
Senior Housing Policy Analyst
Community Service Society

Joel Feinberg
Organizer
Good Old Lower East Side

Luther Stubblefield
Organizer
Baruch Houses

Joseph Garber
Resident/Advocate
Public Housing

CHAIRPERSON MENDEZ: Good morning.

Thank you, Sergeant. Thank you, everyone, for being here. Today, there are several hearings going on, so you'll see some Council Members joining us at different points. At this moment, to my immediate left, is my Policy Analyst, Benjamin Goodman, I think he looks familiar to many of you. And to my right, Laura Rogers, the attorney for this Committee. And today, we are having a hearing on the mixed financing, NYCHA's mixed financing, to fund modernization and/or development plans. Last year, March 1, 2010, we held an oversight hearing to discuss NYCHA's proposed mixed finance modernization plan, for the 21 city and state developments. At that hearing, NYCHA provided testimony relating to the proposed use of mixed finance modernization program, to federalize the 21 city and state developments here in New York, that had no funding stream. Today's hearing will be a follow up to that hearing, to provide NYCHA the opportunity to update this Committee and the public, on the progress it has made in this modernization plan. In addition to this update, we are asking NYCHA to provide the

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2 Committee with testimony regarding any plans to
3 use mixed financing transactions to fund future
4 modernization or development projects. So, I want
5 to thank everyone for being here. As the Sergeant
6 said, if you would like to give testimony, you
7 need to fill one of these out. You don't even
8 have to make that decision now. You can wait a
9 little later. And at this moment, if the
10 Authority is ready, and again, as I usually do, I
11 remind the Housing Authority also that you must
12 identify yourself for the record. Thank you very
13 much. [pause]

14 CARLOS LABOY-DIAZ: Good morning.
15 For the record, my name is Carlos G. Laboy-Diaz,
16 I'm the Deputy General Manager for Operations, for
17 the New York City Housing Authority. Chairwoman
18 Rosie Mendez, and Members of the Committee, and to
19 all Members of the City Council, I'm excited to be
20 with you and to have the opportunity to discuss
21 the New York City Housing Authority's successful
22 completion of the federalization of the 21
23 developments built by the State and City of New
24 York. What federalization means for the Authority
25 and for our residents, and NYCHA current progress

1 to rehabilitate and modernize these homes. Again,
2 my name is Carlos G. Laboy-Diaz, I'm the Deputy
3 General Manager for Operation, and I'm joined by
4 Ilene Popkin, which is Assistant Deputy General
5 Manager for Development, and Members of NYCHA
6 development and operations team. The last time
7 NYCHA appeared before the City Council to discuss
8 federalization, the conversation was one of
9 optimism and hope. Today, I'm proud to report
10 that our optimism has been affirmed and our hope
11 has been fulfilled. With the support of the Mayor
12 Michael Bloomberg, Members of the City Council,
13 the City, the State Assembly and Senate, the
14 United States Congress and the Department of
15 Housing and Urban Development, NYCHA successfully
16 completed one of the most innovative
17 federalization plan in public housing history. By
18 qualifying then for ongoing federal capital and
19 operating subsidies, as well as immediate funds
20 for rehabilitation and modernization work. Taken
21 together, NYCHA will receive more than \$400
22 million in public and private funding, the
23 majority of which will go to capital improvements
24 that are now taking place and will continue
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1 throughout 2012. What is more important,
2 federalization help to alleviate a significant
3 drain on the, on the Authority finance. Allowing
4 NYCHA to stop diverting vital resources, nearly
5 \$700 million over ten years, from its federal
6 portfolio, to support the 21 developments, that
7 more than a decade ago, received no dedicated
8 federal subsidy. Today, I would like to bring the
9 Council up to date on NYCHA's progress in meeting
10 and, as you will hear, exceeding HUD benchmarks
11 for advancing this historic undertaking and the
12 work that we're doing in these 21 communities. To
13 provide for our residents, safety, wellbeing, and
14 to ensure that these homes are preserved for
15 future New Yorkers. I want to briefly recap what,
16 why completing this federalization plan was so
17 urgent to the Authority and to the communities we
18 serve. The 21 developments represent over 20,000
19 public housing units that are home to more than 45
20 residents, living across four of the City's five
21 boroughs. Although originally constructed with
22 the assistance of the State and the City, these
23 homes no longer receive direct operating or
24 capital subsidy. Thereby forcing NYCHA to
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effectively subsidize their operations and maintenance. Coupled with a prolonged decline in HUD operating subsidy during the previous decade, the loss of State and City support and a profound impact in NYCHA long term structural deficits. As a result, NYCHA was unable to fulfill, to fully maintain all the public housing throughout the City: less able to address regular maintenance to preserve our aging infrastructure; less able to restore our building façades; less able to modernize individual homes; less able to ensure safe, reliable elevator service; and less able to meet our commitment to our customers service, and providing the overall quality our residents, to our residents' lives. With no solution in sight, NYCHA structural deficit growing by millions, years after year, the 2000 President Election proved to be a watershed moment for public housing, as well as the entire nation. Only the second piece of legislation approved by the new Congress, and signed into law by President Barack Obama, the American Recovery and Reinvestment Act of 2009, more commonly known as the Stimulus Bill, included \$13.6 billion for public housing

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2 developments nationwide. When they released 75
3 percent of the funding allocated to State and
4 local recipients. As you know, the Housing
5 Authority received \$423 million of stimulus
6 funding. But as important by suspending these
7 restrictions of the 1998 Faircloth Amendment,
8 which barred additional federal funding for new
9 public housing units. Stimulus also provide a
10 one-time opportunity to qualify the now 21
11 federalized developments for ongoing federal
12 operating and capital subsidy. This, the
13 legislation guidelines use a mixed finance model
14 to develop these properties. We also successfully
15 obligate every stimulus dollar we receive before
16 the federal government deadline. Actually, we
17 were 67 percent before the deadline was required.
18 We already, we will, in our way, to spend off
19 stimulus funds before March 2012. After
20 completing an assessment of the properties'
21 capital needs and operating profiles, NYCHA
22 separate the 21 now fully federalized developments
23 into two portfolios, to take full advantage of the
24 stimulus funds and to leverage, leverage
25 potential. As well as tax credits generated by

1 the mixed finance transaction. And, and just as a
2 point of information, it's different type of mixed
3 finance transaction. This particular one is, is
4 what is called hot mixed finance transaction,
5 which a little bit different to what my team, Ms.
6 Popkin will present to you. This is called mixed
7 finance because you're using capital dollars from
8 the public housing programs with private, with
9 private investors. When my partner goes into the
10 details of the other ones, you will see that it's
11 different types of mixed finance transactions
12 going on in, throughout the nation. Citibank has
13 joined NYCHA in the ownership of these properties
14 as part of their participation in the low income
15 housing tax credit program. They're investing it
16 in the properties in exchange for being able to
17 take a tax credit on their federal income tax
18 returns. NYCHA sold 13 developments to NYCHA
19 Housing Preservation I, LLC, as a limited
20 liability company, comprised of NYCHA I, HDFC, a
21 wholly owned subsidiary of NYCHA, and Citibank.
22 NYCHA sold eight properties to NYCHA Housing
23 Preservation II, a limited liability company,
24 comprised of NYCHA II and HDFC. And New York
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Housing Partnership, a nonprofit entity. NYCHA is using the funds, NYCHA is using--using the funds Citibank is investing in capital improvements. This is how most affordable housing development and revitalization is funded in the United States today. Furthermore, federalization will benefit the residents and the New York City Housing Authority will be able to carry out rehabilitation activities they will otherwise be unable to afford. The residents are seeing the benefits as NYCHA carries out rehabilitation activities at the properties during 2011 and 2012. The Housing Authority kept its promise that the tenancy rights of all assisting residents will be protected and the families who live in the 21 developments will not be relocated from their homes, will continue to benefit from public housing rent schedules, protections and programs; and that if anything, their life, the quality of life will improve. A construction update, physical work is actively underway in all 21 development, the 13 in LLC I and the eight in LLC II. There are 24 projects in progress at 21 developments, including 16 roof replacement, elevators, building entrance

1 upgrades, heating systems, the firsts four
2 projects scheduled to be completed in 2011, remain
3 on or ahead of schedule. - - , we're actually
4 doing all the closing. We met with investors
5 yesterday, and it's, it was on time on budget.
6 Amsterdam Addition will be in June, Castle Hill
7 and Marble Hill in September. The next two
8 projects, Manhattanville and Chelsea, are
9 currently ahead of schedule and be completed by
10 the end of the year. They were scheduled to be
11 completed next year. The remaining seven projects
12 are on schedule to meet their plan 2012 completion
13 dates. For LLC II, all projects are on schedule
14 to be completed in 2011. Just to give you a
15 little more detail, seven projects are 99 percent
16 completed, four projects are between 70 to 85, 9
17 projects are between 50 to 69. In conclusion,
18 what, what seems to be an impossible challenge is
19 today a reality. The 21st, the 21 State and City
20 build developments are now fully federalized.
21 They are now eligible for ongoing federal
22 operating and capital subsidy. And the resources
23 provided by the stimulus bill were successfully
24 leveraged to bring needed private investment to
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these communities. But as I outlined, our work is not done. As our residents can attest, NYCHA is now doing the urgent work repairs and modernize these development, ensuring their long term sustainability. Our federalization was a unique opportunity, it will serve as a model for future partnership, not only to preserve New York City Housing Authority homes, but also to foster the healthy, vibrant, public health and communities our City so richly deserve. Now, I will like to take the Council through a quick presentation, showing in more details our current progress in the rehabilitation and modernization of the 21 developments. I added as part of the testimony, a small PowerPoint presentation. In the interests of time, the first two pages are part of the details of the transaction and detail of the construction update. Page five gives you a detail of the status of each project in the federalization program. LLC I is page five, LLC II is page six. Page seven is something that, that is very important for us. As you can see, we have completed 74 percent of the unit interior inspections, and those, those inspections have

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2 generate over 80,000 work orders. Thanks to the
3 resources that we have now, we've been able to
4 address 50,000, a little over 50,000 of those work
5 orders. As part of our aggressive maintenance
6 plans to address the work, the backlog in work
7 orders that, that we have. As you well know, the
8 Housing Authority has capital needs of about \$7.5
9 billion, and this is only part of what we've been
10 able to do even with the greater need that we
11 have. And the final page talks about the families
12 that we've been able to certify as qualified
13 families to, for the program. Now, I will pass
14 the microphone to Ms. Popkin.

15 ILENE POPKIN: Good morning, Ilene
16 Popkin, the Assistant Deputy General Manager for
17 Development at NYCHA. Chairwoman Rosie Mendez,
18 Members of the Committee, and to all Members of
19 the Committee, and to all members of the City
20 Council, thank you for inviting me to speak with
21 you today about the mixed finance approach to
22 investing in public housing communities, and in
23 the New York City's Housing Authority's commitment
24 to forming new partnerships that will help ensure
25 the long term sustainability of public housing and

affordable housing. Mixed financing is not the only option for investing in public housing. But in the current economic climate, it is one of the most promising and effective means of leveraging limited public housing capital funds to preserve this critical housing resource, and to foster healthy neighborhood development for all New Yorkers. As my colleague, Carlos Laboy previously mentioned, the term "mixed finance development," refers to a specific type of financial transaction that allows public housing authorities to leverage HUD capital funding with private funds, such as the low income housing tax credit. In these types of mixed finance transactions, HUD funds can be used to develop and preserve public housing while also supporting the development of a variety of housing types, including home ownership, low, moderate and middle income housing, as well. In short, HUD mixed financing brings additional resources to public housing communities, resource that can be used to bridge the gap between government appropriations and our actual development needs. Where government funding is reduced, NYCHA can use private capital to develop

quality housing. Mixed financing also stimulates neighborhood revitalization and economic development. Public housing funds are often leveraged to create new public facilities, in addition to housing, including community centers, health clinics and recreation centers. Finally, mixed financing provides opportunities for partnering with for-profit and not-for-profit organizations that have been successfully working with our residents and in our communities for years, to improve service delivery, foster economic growth, and to support affordable housing development. Preserving public housing. In the future, sorry, in the future, NYCHA plans to use mixed financing to both preserve public housing, as well, on a limited basis, develop new affordable housing units. As you know, the considerations for development of public and affordable housing are different. First, Congress limits the amounts of public housing that can exist in the United States. The 1998 Faircloth Amendment restricts federal operating capital funds for additional public housing units; thereby, effectively capping the number of public housing units in the country.

1 While NYCHA and other housing authorities may
2 replace lost public housing, we cannot create new
3 units. As my colleague, Carlos Laboy discussed,
4 the American Recovery and Reinvestment Act of
5 2009, ARRA, temporarily suspended the Faircloth
6 Amendment allowing NYCHA to complete the
7 federalization of the 21 city and state
8 developments. While federalization under ARRA may
9 serve as a model for leveraging HUD public housing
10 capital funds with private investment, to preserve
11 existing public housing, is a more challenging
12 financing structure for the creating, creation of
13 new public housing units. Even if NYCHA planned
14 to replace its buildings and apartments within the
15 limits of Faircloth Amendment, developing new
16 public housing is extremely expensive. NYCHA has
17 limited public housing capital funds; as such,
18 NYCHA's priority for the use of these capital
19 funds is on the preservation and maintenance of
20 our current housing stock, rather than developing,
21 development of new public housing units. However,
22 we are also firmly committed to creating new
23 affordable housing. As you know, NYCHA is an
24 important partner in supporting the Mayor's new
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housing marketplace plan, which sets a goal of creating and preserving 165,000 homes by 2014. Since the housing plan's implementation in 2004, NYCHA has worked with the New York City Department of Housing, Preservation and Development, HPD, and the New York City Housing Development Corporation, HDC, to develop more than 4,000 affordable housing units on NYCHA's property. This affordable housing development has been developed with a variety of financing sources, including New York City capital funds, Reso A funds, tax exempt bonds, low income housing tax credits, New York State affordable housing funding, and federal 202 funds, representing a different type of mixed financing. This is not through the HUD mixed financing, but it is a form of mixed financing. While these financings do not, resources do not rely on traditional HUD financed mixed housing model, these programs provide important tools and critical resources that allow NYCHA to capitalize opportunities and to create new affordable housing, while at the same time focusing our limited HUD capital funds on preservation. Ultimately, NYCHA is committed to fostering strong

1 communities, not just housing. Strong communities
2 means having better schools, recreation
3 facilities, economic development, as well as
4 creating opportunities for residents. We believe
5 the key to creating opportunities for NYCHA
6 residents is through forming inclusive
7 partnerships that take into account all aspects of
8 healthy community development. Partnerships that
9 will make critical investments to support housing
10 infrastructure, education, workforce development
11 and transportation, as well as to facilitate and
12 attract private investment in the surrounding
13 neighborhoods. Conclusion, we welcome the City
14 Council's insight and expertise in this effort.
15 As NYCHA moves forward, we hope to work with
16 members of City Council to create the solutions
17 that will ensure that NYCHA continues to create
18 strong communities that every New Yorker deserves.
19 Thank you and I look forward to your questions.

20 CHAIRPERSON MENDEZ: Thank you.

21 We've, we're finished the video presentation?
22 Okay. I'm going to turn it over to my colleague,
23 Margaret Chin, who happens to represent Rutgers
24 Houses, which is part of this mixed finance
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1 modernization program, so that she could get
2 started with the questions. I want to thank you
3 both for your testimony. Margaret? I'm sorry,
4 we've also been joined by Council Member Melissa
5 Mark-Viverito, from El Barrio, who's to my far
6 left, usually. So is Margaret, but I don't know
7 what happened today. Go ahead.

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9 COUNCIL MEMBER CHIN: [laughs]

10 Thank you, thank you, Chair. Good morning.

11 CARLOS LABOY-DIAZ: Good morning.

12 COUNCIL MEMBER CHIN: I'm looking
13 at your statistic for Rutgers, it looks very good,
14 that you're able to get everyone certified. So, I
15 want to start with that question. Can you just
16 describe a little bit, a little bit about the
17 effort that NYCHA did to get tenants to fill out
18 all the forms, 'cause I've heard stories. And I
19 know you guys work hard, so maybe you could just
20 describe it a little bit in terms of the process,
21 the amount of staff time, and the extreme effort
22 that you guys have to put in to get this done.

23 CARLOS LABOY-DIAZ: Well, actually,
24 the property has 720 units, but as part of the
25 transaction, because this was a different type of

1 transaction, we knew that some families will not
2 qualify, and what we, the commitment that we made
3 was to certify 572 families out of the 700--I
4 believe 20--that the property has. As you know,
5 because I remember one of the meetings that, that
6 you helped us, we have to, it was a lot of
7 communications with the tenants. We needed to
8 move staff with the language skills necessary to
9 address the community. The tenants, once we
10 explained the transaction to the tenants, we
11 explained to the tenants that this is not
12 something that's going to affect their, their
13 benefits as public housing residents. On the
14 other hands, we needed to, to do this paperwork
15 because it's part of the requirements. HUD
16 requires, and the IRS, that we certify that the
17 family living in this unit is a low income family.
18 We were able to, to get into the units. Once they
19 saw that we were doing the repairs, they realized
20 that this, this is for real, this is going on.
21 And actually, we've been able to enter in about
22 700 of the 720 units, to make the repairs. We're
23 still working with, with 20 families. We were
24 able to do the inspections, 100 percent of the
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1 inspections, but we're having difficulty with,
2 with 20 families. But it was an effort from the
3 community operations, the operations staff, and
4 actually the leadership of the community, help us
5 a lot in this process.

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7 COUNCIL MEMBER CHIN: Yeah, I, I
8 think that was a, it's a good model, to really use
9 to hopefully whatever experience that you have
10 learned here, can transfer--

11 CARLOS LABOY-DIAZ: Yes.

12 COUNCIL MEMBER CHIN: --over to the
13 rest of the housing projects. I mean, the amount
14 of time that you got the inspection and the repair
15 done, I think that's really important to carry
16 over to the other development in our district.
17 Because the amount of, you know, complaints that
18 we've been hearing about, repairs not getting
19 done, so that whatever experience that's learned
20 there, because I, I did look at, also, the, the
21 units and the inspection, and getting the amount
22 of repair done. I mean, over 90 percent, I think
23 that's, that's very, very significant. And--

24 CARLOS LABOY-DIAZ: Actually,
25 that's exactly what we're doing, Rutgers was our

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2 test, our pilot project, to do repairs now, across
3 the, over 300 properties that we have. As part of
4 this year budget, we committed \$11 million to the
5 work order backlog. And as part of the
6 initiatives, are especially, exactly what we did
7 at Rutgers, we are looking at the work orders in a
8 different way, consolidating skill traits, looking
9 at the, you know, who goes first into the unit,
10 having our partners in community operations,
11 working with the community before we go in, to
12 ensure that we don't have this issue that we go in
13 and the tenant is not in, at the apartment. It
14 was a great experiment, it worked. We're doing
15 it, we're going to be implementing that across the
16 City.

17 COUNCIL MEMBER CHIN: Okay, and my
18 last question is related to, in terms of your, the
19 mixed financing, and how to really use that to
20 help develop more affordable housing. So, is down
21 the road, is NYCHA looking at maintaining its
22 property to use for housing development, rather
23 than looking at selling it?

24 ILENE POPKIN: We are using our
25 property as a, to develop more affordable housing.

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2 And it can be through both the sale or long term
3 lease of development. When I talk about mixed
4 income properties, and financing, we're using the
5 financing resources of the City, leveraging City,
6 State and federal resources, to create affordable
7 housing. HUD mixed financing includes both public
8 housing, and we are not generally focusing our
9 public housing capital dollars on new development,
10 other than in limited cases where we're looking at
11 the use of our capital funds for preservation.

12 COUNCIL MEMBER CHIN: I, yeah, I
13 think that, in terms of the creativity of using
14 different program, to really look at, yeah,
15 options, maybe leasing the land or whatever, and
16 not selling the land, to private developers and
17 then you have no control over what they're going
18 to develop. But the other thing with the
19 development is also look at, in terms of having
20 commercial development included, so that when you
21 talk about creating kind of like the Healthy
22 Neighborhood, in terms of offering jobs and small
23 business creations, so--'cause most of the NYCHA
24 development don't have the commercial strip along
25 the way. And that's, I think that's important to

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look at.

ILENE POPKIN: Sure, correct, and we agree with you completely. We're working very closely with the City's Department of City Planning. For example, they have a rezoning effort underway that they're looking at in, in Bed-Stuy. I was out there yesterday, with the Resident Association President, looking at the potential for commercial overlay, as part of their rezoning. So, we agree with you. We think that where it makes sense to have commercial, and there are rezoning efforts, we should be looking at that. And include commercial for the residents' community and the income it also provides.

COUNCIL MEMBER CHIN: Okay. Thank you, Chair.

CHAIRPERSON MENDEZ: Council Member Melissa Mark-Viverito.

COUNCIL MEMBER VIVERITO: Good morning.

CARLOS LABOY-DIAZ: Good morning.

COUNCIL MEMBER VIVERITO: And Mr. Laboy, bienvenido, because I know that you come from the Authority in Puerto Rico, right?

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CARLOS LABOY-DIAZ: Yes, ma'am.

COUNCIL MEMBER VIVERITO: So, I'm sure that New York City is a whole different animal, right, in comparison. But it's the first time that I, that I get to meet you, so thank you for being here. I have a couple of just clarification questions, and then some specifics, because we talk about the ARRA money. And I know that the ARRA money in this case is being applied towards this mixed income financing for the federalization of the units. But there was also money that was available for other capital upgrades, correct? 'Cause I do remember a press conference in my district, at Lehman Houses, and that certain of that money was being applied towards capital improvements at some developments. Is that--?

CARLOS LABOY-DIAZ: That's correct, we, we received over \$400 million and about \$200 was included in the federalization, and the rest in the other properties.

COUNCIL MEMBER VIVERITO: In capital upgrades.

CARLOS LABOY-DIAZ: Yes.

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2 COUNCIL MEMBER VIVERITO: On other
3 properties. Okay. Maybe, I would like to
4 actually get an update, not, doesn't have to be
5 now, but just in terms of the staff, of maybe, I
6 think there was one or two developments in my
7 district that were getting--

8 CARLOS LABOY-DIAZ: Sure.

9 COUNCIL MEMBER VIVERITO: --some of
10 that capital upgrade money, about how that's
11 going. That work. The other issue is, is, was
12 any, and I believe some of this ARRA money was
13 also in another development in my district, the
14 Metro North rehabs. Was that project, was any of
15 that money being used for the--

16 ILENE POPKIN: No--They had
17 actually used T-cap money, which was part of the
18 stimulus, but it was not ARRA money. And it was
19 mostly tax credits and tax, the, what was called
20 t-cap through the stimulus program.

21 COUNCIL MEMBER VIVERITO: It was
22 stimulus funds, it wasn't ARRA.

23 ILENE POPKIN: It wasn't, exactly,
24 it wasn't ARRA.

25 COUNCIL MEMBER VIVERITO: Right.

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2 ILENE POPKIN: But it had to do
3 with T-cap was, I'm trying to think, it was part
4 of the, when the tax credit rates went low, was,
5 were low, less because of the financial problems,
6 there was a gap financing program that HUD and the
7 Congress created called T-cap. And so it was part
8 of that same pieces of legislation, but it wasn't
9 the specific ARRA that was used by the Authority,
10 it was not part of the \$423 million the Authority
11 received.

12 COUNCIL MEMBER VIVERITO: But what,
13 the work that's being done there, and the model
14 that was set up, 'cause you are working with a
15 community partner, would that be considered a
16 mixed financing model?

17 ILENE POPKIN: It's not a HUD mixed
18 financing model, typical HUD mixed financing means
19 a combination of public housing, with affordable
20 and other types of housing. Metro North, for
21 example, was never public housing, it was a
22 project based Section VIII.

23 COUNCIL MEMBER VIVERITO: Section
24 VIII, mm-hmm.

25 ILENE POPKIN: It will result in

340 affordable housing units, but it's not mixing public housing in the same building as other types of 40, of housing.

COUNCIL MEMBER VIVERITO: So that's a project based Section VIII that you manage.

ILENE POPKIN: It--right.

COUNCIL MEMBER VIVERITO: And you own.

ILENE POPKIN: Right, we--

COUNCIL MEMBER VIVERITO: I mean--

ILENE POPKIN: --we did. It's not, it's not owned by, it's long term, it's under a ground lease, a 99 year ground lease. It will have a combination of project based and tenant based. But it's not traditional HUD mixed financing with the same requirements--

COUNCIL MEMBER VIVERITO: Okay.

ILENE POPKIN: --that a, the federalized 21 properties had as mixed finance. It's very confusing, 'cause we use the same terms to mean different things.

COUNCIL MEMBER VIVERITO: Okay, what, I mean, I'm just trying to understand, 'cause I know there's all these different models

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out there, so I'm trying to see if it--

ILENE POPKIN: Right.

COUNCIL MEMBER VIVERITO: --fits
the definition of this mixed finance model. It
doesn't. Okay.

ILENE POPKIN: It actually doesn't
for HUD, but it is using a variety of funding
sources.

COUNCIL MEMBER VIVERITO: Right.
And I would actually also add to the list, is that
I really do want to aggressively have an update on
that project, in specific--

ILENE POPKIN: Certainly.

COUNCIL MEMBER VIVERITO: --because
I think there is a process of now, these were
original units, families were relocated, with the
option to be able to return once a development was
upgraded, and once the apartments were rehabbed.
And I think we're in that process. And I just
want to understand the level of communication
NYCHA's having with those residents, to ensure
that those that want to come back have the ability
to come back. There's been some calls that we've
received on that. And so--

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2 ILENE POPKIN: Certainly. We can
3 give you a detailed update.

4 COUNCIL MEMBER VIVERITO: We
5 definitely need to have an update on that.

6 ILENE POPKIN: I mean, I know that
7 there are about 75 residents that have already
8 indicated they're looking to return.

9 COUNCIL MEMBER VIVERITO: Correct.

10 ILENE POPKIN: They're just
11 starting the marketing.

12 COUNCIL MEMBER VIVERITO: That's
13 more than half, that's great.

14 ILENE POPKIN: And, yeah, which is
15 actually a good number. And--

16 COUNCIL MEMBER VIVERITO: Yes.

17 ILENE POPKIN: --we are in the
18 process of getting phone numbers and addresses and
19 doing the second round of, of outreach to folks.

20 COUNCIL MEMBER VIVERITO: Okay,
21 thank you. And then, so then, in your
22 testimonies, you talk about, and you know Margaret
23 alluded to it, as well, in terms of the kind of
24 communities that you want to create, right, with
25 the, for your public housing residents, when

1
2 you're talking about partnerships with nonprofits,
3 job opportunities, and I know there's a lot of
4 thinking going around. Now, the, the strategy
5 that you all have now, and part of your moving
6 forward about having this underdeveloped land,
7 available for development, is that falling under
8 your mixed income model idea? In terms of what
9 you're developing there. I have one in my
10 district, the Harlem RBI project.

11 ILENE POPKIN: Mm-hmm, correct.

12 COUNCIL MEMBER VIVERITO: In
13 conjunction with Department of Education, in
14 conjunction with NYCHA, creating affordable units
15 of housing.

16 ILENE POPKIN: Mm-hmm.

17 COUNCIL MEMBER VIVERITO: But also
18 a community facility.

19 ILENE POPKIN: Right.

20 COUNCIL MEMBER VIVERITO: Also a
21 school.

22 ILENE POPKIN: Mm-hmm.

23 COUNCIL MEMBER VIVERITO: So I'm
24 wondering if that's what you've kind of describing
25 in your testimony.

1
2 ILENE POPKIN: It is, using a
3 variety of sources. Usually that would not be
4 considered a mixed financing, because it's not
5 using public housing capital funds. And while
6 it's creating 87 units of affordable housing, and
7 a 60,000 square foot charter school, it is not
8 creating new public housing. Prospect Plaza,
9 which is an example of a site that will include
10 both public housing, affordable, all affordable
11 low income housing, community center, is a mixed
12 finance, because we are using public housing Hope
13 VI funds, and combining new public housing units
14 with affordable units.

15 COUNCIL MEMBER VIVERITO: So can
16 you give us--

17 ILENE POPKIN: So--

18 COUNCIL MEMBER VIVERITO: --other
19 examples throughout the City of where you are
20 doing this mixed income model?

21 ILENE POPKIN: We have two projects
22 that are--

23 COUNCIL MEMBER VIVERITO: Prospect
24 Plaza.

25 ILENE POPKIN: --Prospect Plaza and

1
2 Randolph Houses, where we are specifically using
3 HUD public housing capital funds, and developing a
4 mix of public housing and private affordable house
5 combined. Those are really for new developments,
6 the two sites that we're working on, currently.

7 COUNCIL MEMBER VIVERITO: And how
8 did you determine that? Like why is the mod--the
9 one in my district, not, you're not investing
10 capital moneys or moneys?

11 ILENE POPKIN: Because the, NYCHA
12 has limited capital funds and as, as my colleague
13 here has said, Mr. Laboy, that we have \$7.5
14 billion of capital needs in backlogs on
15 maintenance needs. So, NYCHA's public housing
16 funds are, as a general priority, are being
17 focused on our public housing. New York City is
18 lucky to have a wealth of tools, of financing
19 tools available for the development of affordable
20 housing. It has a strong track record, public
21 agencies and private partners, that know how to
22 develop affordable housing.

23 COUNCIL MEMBER VIVERITO: Right.

24 ILENE POPKIN: So while we are
25 firmly committed to creating more opportunities on

1
2 our land for affordable housing, we are using
3 primarily those tools and resources that are, that
4 where we can leverage private funding and focusing
5 most of NYCHA's capital funds on the preservation.
6 So we're trying to be strategic about which funds
7 get used for which purpose. So, technically, what
8 we're doing at Harlem, at Washington House, is a
9 mixed finance, but it's not using--

10 COUNCIL MEMBER VIVERITO: Using
11 your public moneys.

12 ILENE POPKIN: --it's not use--it's
13 not the HUD term.

14 COUNCIL MEMBER VIVERITO: Mm-hmm.

15 ILENE POPKIN: When people talk
16 about mixed finance, in HUD speak, they're talking
17 about a very specific HUD regulations of how you
18 can use capital funds.

19 COUNCIL MEMBER VIVERITO: And I
20 guess the, and, and this is probably where I'm not
21 as knowledgeable, so let me just ask. I guess one
22 of the concerns that gets raised is especially
23 when you start talking about these private
24 entities being part of the equation, and investing
25 money, Citibank you talked about in your case, of

1 the, of the federalization. You know, what--the
2 idea of privatization always comes up, the word,
3 you know, when you're talking about these private
4 entities. To what extent is there any sort of
5 threat in these mixed financing models when you
6 are involving some level of these private
7 interests, you know, when they're part of the
8 equation, what threat, if any, is there, to the
9 housing stock? Is there anything, anything in
10 the, in the way that the contracts are set up,
11 with the relationships are set up, where anything
12 could happen that could jeopardize or threaten
13 that public housing? That is created.

14 CARLOS LABOY-DIAZ: Well, in the,
15 in the federalization transaction, the fact that
16 HUD has to approve the transaction and the money
17 that we're using to pay bonds and, and so forth,
18 are money approved by HUD, guarantees that the
19 tenants will always be public housing.

20 COUNCIL MEMBER VIVERITO: Why does
21 it guarantee? Look at this reaction Congress. I
22 mean, what's the guarantees?

23 CARLOS LABOY-DIAZ: Oh, the
24 guarantees are the terms of the benefits. I mean,
25

1 we, we cannot guarantee the budgets, but in terms
2 of the rules and regulations will not change. I
3 mean, people will be, still have to follow the
4 same admissions policy, the same rent rules, the
5 same process. And, and the way that the Housing
6 Authority even is doing it, because we manage
7 these properties, we still have the same unions,
8 the same employees. Just to give you an example,
9 I was looking at the statistic in preparation for
10 this report. We made a commitment of about,
11 hiring about 100 tenants, as part of the whole
12 construction of the mixed finance transaction.
13 And we hire a little over 200. Tenants are being
14 employed now as part of this, this construction
15 that is going all over the City, in the
16 federalization projects. That's, but the rule
17 says, I mean, we cannot change this, you can take
18 it, I believe it's even 30 years, I mean, it's a
19 contract. And that's the way that we can
20 guarantee that to the tenants and to, and to the
21 community.
22

23 COUNCIL MEMBER VIVERITO: No, no, I
24 understand that, and all due respect, I think you
25 know, in, I guess my short political career, and

1
2 in this, in this day and age, we're seeing some
3 things happening that really I don't, I think
4 we're beyond our thinking. You know, what you see
5 in Wisconsin, what you see is happening all over,
6 you have a reactionary Congress that is really
7 turning back the hands of time. You know, so
8 granted, yes, the rules and regulations can always
9 be changed, and that's always a threat. So I
10 guess, right now, as it stands, yes, the rules and
11 regulations to some extent might protect this.
12 But you never know down the line where that could
13 be under threat, if rules and regulations are
14 changed. And you know, possibility of, of a
15 different dynamic than exists now. So, I'm just,
16 I know it's--

17 CARLOS LABOY-DIAZ: Well, but my
18 answer to you is, if the rules and regulations
19 change, they're changing for everything, not only-
20 -

21 COUNCIL MEMBER VIVERITO: Right.

22 CARLOS LABOY-DIAZ: --for the 21.

23 COUNCIL MEMBER VIVERITO: Right.

24 CARLOS LABOY-DIAZ: I mean, that
25 means--

COUNCIL MEMBER VIVERITO: It will be for the whole agency.

CARLOS LABOY-DIAZ: --it's for, for the, that's the reason that the public housing residents have to be active, and watching over what Congress does, because it's not about changing the rules and only for 21 projects. It will change the rules for--

COUNCIL MEMBER VIVERITO: For everything.

CARLOS LABOY-DIAZ: --334 projects that we have.

COUNCIL MEMBER VIVERITO: No, understood. And I, I mean, I'm just trying to, you know, those are the concerns and things that you hear. So, I'll leave it there for now. I may have some more questions. Though I don't have any of the, although I have the most public housing in the City of New York, in my district, it's interesting I have none of the City or State units. So, I know that my colleagues, my colleagues do, and they may have more specific questions about that. But thank you very much.

CHAIRPERSON MENDEZ: Thank you.

We've been joined by Council Member Tish James.

And it looks like she, you have questions now?

Before I ask questions, I have one question for you, why aren't you a member of this Committee?

COUNCIL MEMBER JAMES: [off mic] I don't know.

CHAIRPERSON MENDEZ: You're always here. [laughter] You got perfect attendance, let's make it so. Thank you. Council Member Tish James from Brooklyn.

COUNCIL MEMBER JAMES: [laughs]

CHAIRPERSON MENDEZ: [off mic] I always thought you were a member.

COUNCIL MEMBER JAMES: I had thought I was a member, as well, but anyway. Good morning. So my question, obviously, relates to the developments in my district: Ingersoll, Whitman, Farragut, Atlantic Terminal, and I always include in my remarks Lafayette Gardens, even though technically it's not in my district, but it's literally one block out. What is the status of the modernization in those public housing? There's a big sign about ARRA funds going to the modernization project. Where are we? Can we get

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an update?

CARLOS LABOY-DIAZ: We can provide you with that information.

COUNCIL MEMBER JAMES: Okay, today or at a later date?

CARLOS LABOY-DIAZ: Probably, today's Friday, probably by Monday?

COUNCIL MEMBER JAMES: So by Monday. Just, does anyone have any general information with respect to the--

CARLOS LABOY-DIAZ: Yes, we, we, in terms of Whitman and Ingersoll--

COUNCIL MEMBER JAMES: Yes.

CARLOS LABOY-DIAZ: --we recently awarded the last piece of the contract, I believe, was about \$40 million for the modernization. We have active construction there, going on. That's, that's the information I recall from the last briefing I have.

COUNCIL MEMBER JAMES: Okay. I do note that one thing that always concerns me, there's all these rumors in downtown Brooklyn about privatization. I've continued to reassure my constituents that privatization is not on the

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first part.

COUNCIL MEMBER JAMES: Okay.

CARLOS LABOY-DIAZ: Just for, I just got some information from Whitman and Ingersoll. We--

COUNCIL MEMBER JAMES: Sure.

CARLOS LABOY-DIAZ: --used to have 1,500 apartments that were vacant. As of today, we went down to only 400, which are the ones that we're working.

COUNCIL MEMBER JAMES: Okay.

CARLOS LABOY-DIAZ: That public housing projects are tenants out of the waiting list, the new tenants are going. We're also working in other, in other projects throughout Brooklyn, that we're doing major repairs, as part of the effort that I mentioned, with the work orders, we identified some properties in Brooklyn that have the highest number of outstanding work orders. We already started that process, and we can brief you in a later date, so some of that effort.

COUNCIL MEMBER JAMES: So let me just say, sure, so you said 1,500, and you said

1
2 there's only 400 vacant now, which means 1,100
3 have returned, or 1,100 you've rented out? And--

4 CARLOS LABOY-DIAZ: In Whitman and
5 Ingersoll, it is different situations. Some
6 people, when people move out, we never rented the
7 apartment back because of the conditions they were
8 in. That mean that that tenant wasn't there, it
9 wasn't relocated. The tenants mostly were
10 relocated, the information I have. And again, we,
11 I can brief you--

12 COUNCIL MEMBER JAMES: Okay.

13 CARLOS LABOY-DIAZ: --provide you
14 the information, the exact numbers, probably was
15 within the, within the same property. But I will
16 provide you with that information.

17 COUNCIL MEMBER JAMES: Okay. I do
18 know that the, the developments that I just
19 mentioned are not part of the 21--

20 CARLOS LABOY-DIAZ: Mm-hmm.

21 COUNCIL MEMBER JAMES: --
22 developments, but specifically those, Ingersoll
23 and--Whitman and Ingersoll were, was the first
24 modernization plan, and received the largest num--
25 amount of ARRA funding. And I thank you for that.

1
2 And I specifically thank President Barack Obama,
3 obviously. But, but I just am concerned,
4 obviously, with the, the number of vacancies and,
5 and who will be renting those apartments when in
6 fact they go back online.

7 CARLOS LABOY-DIAZ: Again, in
8 Whitman and Ingersoll, it, the tenants have to
9 come out of the waiting list. The public housing
10 waiting list.

11 COUNCIL MEMBER JAMES: Okay. And,
12 last but not least, I do know that it's not the
13 subject of this hearing, but at some point in time
14 we have talked about mixed income developments
15 somewhere in downtown Brooklyn on NYCHA property,
16 and I'd like to continue to have those discussions
17 with you in regards to that. Are there any plans
18 for modernization in Atlantic Terminal and/or
19 Farragut and/or Lafayette Gardens?

20 CARLOS LABOY-DIAZ: I don't--

21 COUNCIL MEMBER JAMES: None?

22 CARLOS LABOY-DIAZ: I don't, I
23 don't have that information with me now. I'd have
24 to provide you that, at a later date.

25 COUNCIL MEMBER JAMES: Okay. So,

1
2 if you could update on whether or not there's
3 plans for those other three developments--

4 CARLOS LABOY-DIAZ: Sure.

5 COUNCIL MEMBER JAMES: --as well as
6 the status of Ingersoll and Whitman's
7 modernization, that would be greatly appreciated.
8 And I look, look forward to hearing you on, did
9 you say Monday?

10 CARLOS LABOY-DIAZ: Yeah.

11 COUNCIL MEMBER JAMES: Monday like
12 in, like two--

13 CARLOS LABOY-DIAZ: We can, we can
14 send you the information.

15 COUNCIL MEMBER JAMES: --after this
16 weekend?

17 CARLOS LABOY-DIAZ: Yes, ma'am.

18 COUNCIL MEMBER JAMES: Thank you.

19 CHAIRPERSON MENDEZ: Thank you,
20 Council Member James. So, I want to take you
21 back, and I want to start off with the 21
22 developments, and if you can talk me through this,
23 like I'm a baby. All right? We have [laughs] oh,
24 we've been joined by Council Member Maria Carmen
25 Arroyo, from The Bronx. And Maria, let me know

1 when, when and if you want to ask questions. So,
2 the 21 developments. They were done in two
3 portfolios, LLC I and LLC II, and it was done that
4 way because--?

5 [pause, background comments]

6 ILENE POPKIN: Right, I mean, it
7 was, partly, it was as we were, as looking at the
8 low income housing tax credits and how those
9 portfolios worked out in terms of how many tax
10 credits you could use and how you could use them,
11 it was really based on kind of the financing of
12 those projects, and which ones made the most sense
13 to go into the tax credit portfolio. So it was
14 really a financial decision of which ones went
15 into which portfolio.

16 CHAIRPERSON MENDEZ: Okay. Did
17 that have anything to do with the state of repairs
18 that any of the developments may have been at?

19 ILENE POPKIN: No.

20 CHAIRPERSON MENDEZ: No, so it's
21 strictly how you access--

22 ILENE POPKIN: Although I will say,
23 it--

24 CHAIRPERSON MENDEZ: --the most tax
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credits.

ILENE POPKIN: Right, but I will say also that there need to be a minimum level, \$6,000 per unit--

CARLOS LABOY-DIAZ: - - , mm-hmm.

ILENE POPKIN: --of, of--

CHAIRPERSON MENDEZ: Excuse me, repeat that. Minimum level--

ILENE POPKIN: Minimum level, at least 6,000 units of eligible tax credit work, that need to get done. So in some cases, if there was less work required, they would not qualify for the low income housing tax credit. So, that was one cut that was looked at.

CHAIRPERSON MENDEZ: I'm sorry. Please repeat, repeat that one more time.

ILENE POPKIN: Okay.

CHAIRPERSON MENDEZ: Like I said, like a baby, and tell me--

ILENE POPKIN: Tax credit--

CHAIRPERSON MENDEZ: --about the eligible tax credits.

ILENE POPKIN: --tax credits rules require that you spend at least \$6,000 a unit--

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CARLOS LABOY-DIAZ: A unit.

ILENE POPKIN: --on eligible work.

We were looking at exterior kinds of work that need to get done, and need to ensure that there was the sufficient amount of work per apartment where we were doing mostly exterior kinds of work. And so, that was one of the cuts that was looked at in determining which portfolio they went into.

CHAIRPERSON MENDEZ: So, eligible work is determined by HUD.

CARLOS LABOY-DIAZ: By the IRS.

ILENE POPKIN: Actually by the IRS.

CARLOS LABOY-DIAZ: IRS.

CHAIRPERSON MENDEZ: IRS.

ILENE POPKIN: Yes.

CHAIRPERSON MENDEZ: For the tax credits.

ILENE POPKIN: For the tax credits.

CARLOS LABOY-DIAZ: Mm-hmm.

CHAIRPERSON MENDEZ: And so eligible work is the exterior work?

ILENE POPKIN: Well, it could be, I mean, it's, it's specifically an amount of capital work that gets done, but other issues were we

1 weren't doing relocation of residents in this, we,
2 there was, you know, it was a very fast turnaround
3 time of how you could design the work. So there
4 were a lot of issues about what NYCHA could
5 identify in the time period that would qualify for
6 tax credits.
7

8 CHAIRPERSON MENDEZ: So the fast
9 turnaround time, that was because of the stimulus
10 funding--

11 ILENE POPKIN: Correct.

12 CHAIRPERSON MENDEZ: --not because
13 of the tax credits.

14 CARLOS LABOY-DIAZ: There's two
15 factor, two factors. Factor one is the stimulus,
16 and, and the way that the transaction was
17 designed, and was part of the repairs are being
18 used with stimulus money. Those repairs, when we,
19 when we look into the project schedule, let's say
20 that we're doing brickwork and elevators.
21 Probably the brickwork is using one sources of
22 fund and the elevators are using the stimulus
23 money. Why? Because we need, we have a deadline
24 for the stimulus money. That's one factor. And
25 that is a HUD rule. HUD requires that we spend

1 the stimulus money by March 2012. However, the
2 IRS rule says that I have 24 months to complete
3 the repair. That means that you can see some
4 projects that, that I spent the stimulus money,
5 but the work is still going on, because we have
6 until December of 2012 to complete that repair.
7 And the, the team that was designing the deal
8 needs to take all this into consideration, in
9 order for us to put a property in one transaction
10 versus the other. [pause] The other factor is
11 the qualify families.
12

13 CHAIRPERSON MENDEZ: I don't know
14 about that. [comment may not have been directed
15 at Mr. Laboy-Diaz]

16 CARLOS LABOY-DIAZ: And at that, we
17 analyze, we analyze the, the, our records, and you
18 had families at the time that will exceed the
19 income requirements. That means that the way that
20 this transaction, what this, what make this
21 transaction unique is that because we recognize
22 and we made a commitment not to relocate these
23 families, instead of saying that we going to
24 qualify 100 percent of the families in a
25 particular property, like you seen the example at

1
2 Rutgers, out of 720 units, we're only qualifying
3 for 170, and change. I mean, we took all those
4 factors in consideration, plus the benefit of the
5 6,000, and that divided the LLC I and the LLC II.

6 ILENE POPKIN: It's kind of very
7 complicated chess at the time, when we were trying
8 to figure out the, where things would go. And
9 which factors we had to consider.

10 CHAIRPERSON MENDEZ: Previously, in
11 front of this Committee, and the Authority had
12 given testimony about the 8,400 Section VIII units
13 that are located, or assumed, that are going to be
14 transitioned to Section VIII units, in the City
15 and State developments. About 2,500 has been
16 transitioned, is that correct?

17 CARLOS LABOY-DIAZ: That's about,
18 that's the number I recall.

19 CHAIRPERSON MENDEZ: Okay. And how
20 many of these units are in the LLC I? How many in
21 LLC II? And how many have actually been
22 transitioned in LLC I and LLC II?

23 CARLOS LABOY-DIAZ: I don't have
24 that particular number with me. But we can
25 provide that for you Monday, because we have it,

1
2 we keep track of the units, for property, LLC I
3 and LLC II, but I don't have that specific
4 statistic with me.

5 CHAIRPERSON MENDEZ: Going back to
6 the eligible work that is required under, for the
7 IRS, for the tax credits and what's required under
8 stimulus. Just give me some examples of the work
9 that's been going on and, like you said,
10 elevators' probably going out of stimulus, point
11 work--

12 CARLOS LABOY-DIAZ: Well, eligible
13 work is anything, imagine anything that is
14 capital. For example, roof, brick, windows, exit
15 doors, elevators, electrical upgrades. Also, as
16 part of the transaction, we, we are doing repairs
17 inside the unit, the same logic. I mean, you, you
18 know, Painting Department, the basic kitchen
19 cabinets, replacing doors, and that's what we're
20 doing, everything that, that improve the, the
21 unit.

22 CHAIRPERSON MENDEZ: Okay. I know
23 I saw Jimmy Van Bramer here, a little earlier,
24 from Queens. I see, I see Robert Jackson here
25 from Manhattan. And I have more questions, but

1
2 Maria, were you ready to ask some questions, I
3 think? Okay.

4 COUNCIL MEMBER ARROYO: Thank you,
5 Madam Chair. I was fighting on the FDR this
6 morning, so I'm sorry I'm late. But thank you for
7 being here. One of the State developments is in
8 my district, St. Mary's, and my, my concern is
9 always what effort is the Authority engaged in to
10 not just deal on an apartment or unit by unit
11 basis, but collectively keeping the residents of
12 the 21 developments up to speed on where you are,
13 what phase you're in, when they can expect to see
14 what happening. The little details that keep
15 people informed about what's going on. So that
16 they, they feel a sense of comfort that their
17 housing is going to be taken care of and not
18 turned over to some private entity, 'cause you
19 know part of what we had to help deal with in the
20 community when this proposal was put out was that
21 the Authority was going to sell, you know, its
22 public housing, and people were going to lose
23 their, their homes. So, what, what efforts are
24 you engaged, or plan to engage in, to keep people
25 not on an individual tenant basis, but

collectively as a community, up to date?

CARLOS LABOY-DIAZ: Well, we're, we're working on, we actually developed a question and answer document, because people have a lot of questions. We, thank to our experience at Rutgers, we were able to, to take some of those questions, we're distributing that. As part of the process, we're also doing, tying the inspections with some of the communication that is going on, especially at some areas, we've been able to inspect already 47 percent of the units. That, that generated about 5,400 work orders, and we took care so far about 58 percent of those work orders. And the last - - we have.

COUNCIL MEMBER ARROYO: No, I, I know that, but that's on an individual unit basis. So, my question is a different one. As the tenant who is in one of those 47 percent inspected units, something's happening, they see something happening. There's another 53 percent of the tenants in that development that have not--

CARLOS LABOY-DIAZ: Well, actually-

-

COUNCIL MEMBER ARROYO: --been

1
2 inspected. Is it 100 percent that you are going
3 to do the inspections on?

4 CARLOS LABOY-DIAZ: We're going to
5 inspect 100 percent.

6 COUNCIL MEMBER ARROYO: And then my
7 question is, on a community perspective,
8 individual tenants are receiving a question answer
9 document.

10 CARLOS LABOY-DIAZ: They, we, we're
11 distributing to management the question and
12 answer, there being, management has been, is being
13 trained, we already trained a group of properties.
14 We're going to, I don't know specifically at this
15 property if they distribute the, the question and
16 answer document, but I, I will, I will check and
17 inform you of this.

18 COUNCIL MEMBER ARROYO: Okay, mis--
19 are you Mr. Laboy?

20 CARLOS LABOY-DIAZ: Yes, Carlos
21 Laboy.

22 COUNCIL MEMBER ARROYO: Okay.
23 Carlos. I, I'm sure that this is not going to
24 come as a surprise to you, but the relationship
25 between management and tenants, is not always what

1 we would hope for it to be. So, what I'm hoping
2 to hear at some point, is that we're doing
3 periodic tenant meetings, where everyone is
4 invited to attend so a presentation is done to
5 provide an update on what step you're at, what
6 you can expect to happen over the next whatever
7 period that is. That's what I'm hoping to hear
8 you plan to do or are doing.

10 CARLOS LABOY-DIAZ: We're already
11 doing that. We have done it in many properties.

12 COUNCIL MEMBER ARROYO: So tell me
13 about that.

14 CARLOS LABOY-DIAZ: Like I said,
15 we, we, the first property that we did was
16 Rutgers, I have done it personally, done at
17 Rutgers in Amsterdam. We're meeting with the,
18 with the tenant association. We have done it
19 before the transaction, we have done it when we
20 begin work at the property. I'm meeting with the,
21 the City, the district presidents; I met recently
22 with the Bronx North. And we're going to continue
23 that. My goal is to be able to meet with all the
24 tenant associations at the property, not only
25 talking about federalization but about all the

things that we're doing to address the backlog in work orders that we have.

COUNCIL MEMBER ARROYO: When is it going to happen at St. Mary's?

CARLOS LABOY-DIAZ: I have to check, I honestly don't know now, but I will--

COUNCIL MEMBER ARROYO: Soon.

CARLOS LABOY-DIAZ: --let you know very soon.

COUNCIL MEMBER ARROYO: Soon, right, soon?

CARLOS LABOY-DIAZ: Yes, ma'am.

COUNCIL MEMBER ARROYO: It will happen soon.

CARLOS LABOY-DIAZ: Very soon.

COUNCIL MEMBER ARROYO: Okay, thank you, Madam Chair.

CHAIRPERSON MENDEZ: Thank you. So, you, you showed us this, right? On the screen.

CARLOS LABOY-DIAZ: Yes, ma'am.

CHAIRPERSON MENDEZ: And your testimony said that through this mixed finance modernization program, you would be able to

1
2 leverage federal, ongoing federal and operating
3 subsidies. So, I see here in LLC I, we have four
4 developments that are 99 'cent complete. So, does
5 that mean that you've receive, or you're going to
6 start receiving, ongoing operating for those four
7 development, or explain to me the process, if you
8 started getting it when will you start, and when
9 these get to 100 percent, what does that trigger?

10 CARLOS LABOY-DIAZ: Okay, it's two
11 ways to receive the money. Actually, three ways.
12 One is the operating subsidy. We've been
13 receiving operating subsidy for all the units in
14 LLC I, since September last year. That means that
15 as of last month, we receive about \$35 million in
16 operating subsidy. In terms of the ongo--

17 CHAIRPERSON MENDEZ: That's for all
18 21 developments.

19 CARLOS LABOY-DIAZ: For the, for
20 the, the 13--

21 CHAIRPERSON MENDEZ: Or is that
22 based on the LLC?

23 CARLOS LABOY-DIAZ: LLC I.

24 CHAIRPERSON MENDEZ: LLC I. So
25 you've received \$35 operating.

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CARLOS LABOY-DIAZ: Yeah,
operating. Remember that in LLC II you have some
units with subsidy and some units without subsidy,
because also you have Section VIII. For the
Section VIII units we're receiving the, the
portion of the Section VIII subsidy already.

CHAIRPERSON MENDEZ: We don't have
Section VIII in the LLC I?

CARLOS LABOY-DIAZ: We have some
units in Section VIII.

CHAIRPERSON MENDEZ: Some.

CARLOS LABOY-DIAZ: Some. And I
can give you the--

CHAIRPERSON MENDEZ: But you don't
know off the top of your head.

CARLOS LABOY-DIAZ: I can give you
the, the breakdown, we have that. We have a
detailed, per property, how many are public
housing, how many are, are Section VIII, and so
forth.

CHAIRPERSON MENDEZ: And this \$35
million is separate and apart from the Section
VIII subsidies.

CARLOS LABOY-DIAZ: Yes, ma'am,

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yes.

CHAIRPERSON MENDEZ: Thank you,
okay.

CARLOS LABOY-DIAZ: Also, we have
the stimulus money and the payment that Citibank
made at the closing, for construction. I mean,
there, there's part of the bonds and the breach
loan that we have, and that's about \$108 million.
Now, as we going doing completing the cost stru--

CHAIRPERSON MENDEZ: And again
that's for LLC I.

CARLOS LABOY-DIAZ: That's for LLC
I, yes. And as, as we're going doing, as we go
into construction, once we do the closing--for
example we're in the process of doing the closing
of Rutgers, within the next 90-120 days, we will
receive the partial payment of that particular
property that was part of the transaction. And I
can get you the number, I don't have that
particular number with me. And that will apply to
every property that we have, in the, in the
transaction.

CHAIRPERSON MENDEZ: Can you give
us a ballpark? Is it in the millions, low, high?

CARLOS LABOY-DIAZ: Oh, in the millions, in the millions. I don't even - -

CHAIRPERSON MENDEZ: High millions, double digit millions?

CARLOS LABOY-DIAZ: [off mic] Do you remember the number, I don't - -

CHAIRPERSON MENDEZ: Just the ballpark. One, two, three, four, stop me when I'm getting close, five, six--

CARLOS LABOY-DIAZ: I think it's more than \$20 million, about that.

CHAIRPERSON MENDEZ: More than \$20?

CARLOS LABOY-DIAZ: The whole, remember, the whole--

CHAIRPERSON MENDEZ: Just for Rutgers.

CARLOS LABOY-DIAZ: The, the--the whole package is about \$400 million for all the properties.

CHAIRPERSON MENDEZ: For al 21. \$423, right, that's the stimulus?

CARLOS LABOY-DIAZ: Yeah, I need, I need to look at the--

CHAIRPERSON MENDEZ: Or that's--

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2 CARLOS LABOY-DIAZ: That's the,
3 that's the, the tax credit equity, the, and
4 Section VIII that we receive. And I hate to be
5 quote on numbers--

6 CHAIRPERSON MENDEZ: Mm-hmm.

7 CARLOS LABOY-DIAZ: And I have the
8 numbers in the office, you will have Monday,
9 because it's, it's a detailed description where
10 and how.

11 CHAIRPERSON MENDEZ: No, I'm, I
12 just want to get a rough idea, whether it was
13 single digit, double digit, you know, I just
14 wanted to get a rough idea of where it was at.

15 CARLOS LABOY-DIAZ: The whole
16 transaction, it was about \$400-\$500 million, and,
17 and the key part here is the subsidy and the
18 capital money that we're going to receive next
19 fiscal year, because that means that the money
20 that we were using for our regular federal
21 projects, no longer have to go to these
22 properties, and we can afford the, the regular
23 maintenance and operation of these properties,
24 which free, technically free that money to do the
25 work that we need to do in the actual properties

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that we needed to do in the first time.

CHAIRPERSON MENDEZ: And for LLC II, have you gotten any operating funds from the feds now? Or not yet?

CARLOS LABOY-DIAZ: Not yet.

CHAIRPERSON MENDEZ: Not yet.

CARLOS LABOY-DIAZ: And how much did you get from Citibank for LLC II?

CHAIRPERSON MENDEZ: I don't have that.

ILENE POPKIN: It was, that was not tax, that was on a syndicated--

CARLOS LABOY-DIAZ: No this is--

ILENE POPKIN: --project, they--
[background comment]

CARLOS LABOY-DIAZ: No, Citibank is only involved with LLC II.

ILENE POPKIN: Citibank was only involved in LLC I, and in LLC II, it has more Section VIII, and the Section VIII leveraged bonds through Housing Development Corporation, HDC, for additional financing.

CHAIRPERSON MENDEZ: I, Ms. Popkin, I'm just going to ask you to grab the microphone a

1
2 little closer to make sure we capture all your
3 testimony.

4 ILENE POPKIN: Oh, sure, okay,
5 okay.

6 CHAIRPERSON MENDEZ: Okay. Okay.
7 Oh, I had a question. Okay. It went out of my
8 head. Let me look at this again, it'll come back
9 to me. Council Member James, I hear you have
10 another question?

11 COUNCIL MEMBER JAMES: Just a
12 follow up. How was Citibank selected? Was that
13 through a competitive bid negotiated?

14 ILENE POPKIN: There was a, there
15 was an, there was a solicitation that went out to
16 the major lenders.

17 COUNCIL MEMBER JAMES: Okay. And
18 in terms of financing, how many minority and women
19 owned businesses were part of the selection
20 process? Or are they involved in any of the
21 financing of this, of these developments?

22 ILENE POPKIN: Not--

23 COUNCIL MEMBER JAMES: Any bond
24 counsel, bond firms, that are either owned by
25 people of color or women?

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ILENE POPKIN: I couldn't answer that.

COUNCIL MEMBER JAMES: Anybody know?

ILENE POPKIN: I, I couldn't answer that.

COUNCIL MEMBER JAMES: Okay. Can I get that on Monday, too?

ILENE POPKIN: I don't know, I don't know--

p CARLOS LABOY-DIAZ: That's not under my purview, I have to check with the Law Department. Remember we, I, we just manage the deal. I'd have to find out. I don't know how soon - - I will, I will ask for the information.

COUNCIL MEMBER JAMES: Okay. I mean, that's a--

CARLOS LABOY-DIAZ: I promise from only the ones that I, I'm responsible.

COUNCIL MEMBER JAMES: Okay. That's a major issue, obviously, in the City of New York, as we try to increase opportunities for women and people of color in the City of New York. It's also on the financing aspect, people just

1 think construction and widgets, but financing,
2 bond counsel, Wall Street firms, are very, very,
3 very much significant, as well. They've got to
4 eat, as well, and we obviously need to increase
5 opportunities for women and minorities in that
6 industry, as well. And so I'd appreciate that
7 information on Monday, as well. Thank you.

8 CHAIRPERSON MENDEZ: Here, just - -

9 CARLOS LABOY-DIAZ: I want to
10 clarify, as for information, some other unit
11 responds to that question.

12 COUNCIL MEMBER JAMES: Okay, so,
13 if, so, I know we'll talk on Monday with regards
14 to my other request, and if I don't get the
15 information on the, on the women and minorities,
16 you tell me who I need to call, and I'm sure I'll
17 get that info--

18 CARLOS LABOY-DIAZ: Well, we will,
19 we'll have the Director of Intergovernmental
20 Relations here, he will--

21 COUNCIL MEMBER JAMES: Ryan is a
22 very good friend, and I'm sure he'll get that
23 information to me. Thank you.

24 CARLOS LABOY-DIAZ: He made that
25

1
2 commitment.

3 CHAIRPERSON MENDEZ: So [laughter]
4 the question I was going to ask was about the LLC
5 I, LLC II, the Section VIII, what we know as
6 public housing, traditional public housing. So
7 now we have all these different kind of leases,
8 correct? In each one of those situations.

9 CARLOS LABOY-DIAZ: You mean tenant
10 leases?

11 CHAIRPERSON MENDEZ: Correct.

12 CARLOS LABOY-DIAZ: We have two
13 type of leases: Section VIII and public housing.

14 CHAIRPERSON MENDEZ: And for the
15 LLC?

16 CARLOS LABOY-DIAZ: The only
17 difference is the same lease, the only thing that
18 changed is they have the names of all the new
19 partners. Meaning there's Housing Authority and
20 Citibank.

21 CHAIRPERSON MENDEZ: And for LLC
22 II?

23 CARLOS LABOY-DIAZ: The same thing.

24 CHAIRPERSON MENDEZ: Okay. I'd
25 like a copy of all those leases--

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CARLOS LABOY-DIAZ: Sure. I will
give--

CHAIRPERSON MENDEZ: --so I can
make sure that they are all the same, except for
the names.

CARLOS LABOY-DIAZ: Yeah, sure.
All the leases or just a sample of each one?

CHAIRPERSON MENDEZ: One lease, one
copy that is used in each of those instances.

CARLOS LABOY-DIAZ: Okay.

CHAIRPERSON MENDEZ: And what
happens with the apartments in the city and state
development that hasn't been transitioned? What
kind of leases do those tenants have? That's a
different lease.

CARLOS LABOY-DIAZ: The transition,
the transition takes place with the annual review,
I mean, it's kind of facing that, that process.
Only the ones in LLC I, we need to do it with,
before the end of, some of one before the end of
the year, some of one when you put them in, place
in service.

CHAIRPERSON MENDEZ: Okay. Now,
you need to explain that to me. You're

1
2 transitioning the remainder of 8,400 apartments to
3 Section VIII. And those apartments, when they're
4 currently six buyers, they're being transitioned?

5 CARLOS LABOY-DIAZ: We're talking
6 about two different things. LLC II. LLC II, you
7 have Section VIII--

8 CHAIRPERSON MENDEZ: Okay, no, talk
9 me through both of them. I want to know about the
10 8,400 units that's yet to be transitioned, whether
11 it's in LLC I or LLC II.

12 CARLOS LABOY-DIAZ: Well, if you're
13 a Section VIII resident already, you have a
14 Section VIII lease.

15 CHAIRPERSON MENDEZ: Correct.

16 CARLOS LABOY-DIAZ: And that means
17 that if you're not a Section VIII resident, and
18 most of the non--the, the ones that are still
19 City, what we call funded with the Housing
20 Authority, are with the old lease until we do the--
21 -and it's about 6,000 families, not about eight.

22 CHAIRPERSON MENDEZ: Right, 'cause
23 2,000 have been transitioned. But those remaining
24 6,000 families--

25 CARLOS LABOY-DIAZ: Mm-hmm.

CHAIRPERSON MENDEZ: --they have a different lease than regular, traditional public housing tenants. Correct?

CARLOS LABOY-DIAZ: It's, it's basically the same lease, nothing has changed, remember what I said that they were Section--

CHAIRPERSON MENDEZ: There were cha--there were, it was a different lease, to my knowledge. I sat with one of my tenants in estate development years ago. And it was slightly different.

CARLOS LABOY-DIAZ: The difference that I'm aware of, is the names in the beginning. I can find out what you refer to, but to my knowledge, we're using the same lease, with exception of the names. I will look into it, and I will get back to you as soon as possible.

CHAIRPERSON MENDEZ: And I know you've tried to make them the same, but for example once upon a time residents in City and State developments could deduct a certain amount for uniforms and for, there were other things that they could claim on their taxes and off their rental and the lease amount, and I know the

1
2 Authority through the years has been trying to
3 make those leases similar to the public housing
4 leases. But I don't know where they are, and
5 what's happened with the transition, where those
6 extra 6,000 that have not been transitioned are
7 those exactly as the same as the public housing
8 reasons.

9 CARLOS LABOY-DIAZ: That, you're
10 precisely correct, that has to do with the rules
11 and we're more than happy to provide that
12 information to you. I don't have it--[background
13 noise] We will provide you with the analysis of
14 the, of the lease for, for you, as soon as
15 possible.

16 CHAIRPERSON MENDEZ: Okay. I look
17 forward to getting all the leases. I, Maria,
18 Melissa, Robert, are you, you have questions?
19 Okay. So we'll take it from the left, going to my
20 right.

21 COUNCIL MEMBER ARROYO: No pun
22 intended on that left comment, right? I don't
23 know which of you would, would answer the
24 question, but in, and it might be a question that
25 we revisit during the next monthly meeting or

1 hearing, which is the budget hearing for the
2 Committee, but I've been at the New York City
3 Council for six years. And for six years, for at
4 least for the previous five, there's always been a
5 great deal of concern and a lot of noise about the
6 deficit that the Authority's facing, and the
7 millions that we contend with and under the
8 leadership of our Chair, the Council has been very
9 supportive in, in trying to help the Authority
10 bridge that gap. With the transition of these un-
11 -these 21 developments, how does that position the
12 authority? I haven't heard any noise and it could
13 be that I'm not paying attention, but I really
14 have not heard the, the urgency that we have heard
15 in past years. [pause, background noise] Maybe
16 he should come to the microphone. I think that's
17 permitted, right? [laughs] So that way, you
18 know, you know, we play--

19
20 BRIAN HONAN: For the record, my
21 name is Brian.

22 COUNCIL MEMBER ARROYO: --we play
23 telephone and then the message gets trans--

24 BRIAN HONAN: Sure. For the record
25 my name is Brian Honan, I'm the Director of

1
2 Intergovernmental. I believe that we'll address
3 that in the, at the budget hearing that'll happen
4 in a few weeks. Felix Lam, who is our CFO, will
5 be here at that time, and the Chairman. But we
6 have had conversations with OMB and with Council
7 Finance, and Chairwoman Mendez, about our budget
8 needs. Of course, this deal did help us, but you
9 know, NYCHA's--

10 COUNCIL MEMBER ARROYO: Did not
11 address 100 percent of it.

12 BRIAN HONAN: --but didn't address
13 it 100 percent, though, so.

14 COUNCIL MEMBER ARROYO: I see,
15 okay. Thank you.

16 BRIAN HONAN: Okay.

17 COUNCIL MEMBER MARK-VIVERITO:
18 Thanks, Madam Chair. So, yeah, I think that, you
19 know, the question about how much infusion, right,
20 into NYCHA, you know, is coming based on this
21 plan. I know it had been discussed initially, I
22 think, in terms of the projections of what
23 additional revenue was going to come into the
24 agency or the Authority. Is that something that
25 you can just mention now, or not? You just don't

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have the, those numbers.

CARLOS LABOY-DIAZ: Well, as, as we expressing in other hearings, I think the Chairman has said that we have a capital need of about \$7.5 billion for the Housing Authority. About half a billion is for the interior of the apartments, that's the, the work that we've been doing. If you think about, we're only doing \$30-\$40 million, that can give you a general idea--

COUNCIL MEMBER MARK-VIVERITO: A sense of where you're--

CARLOS LABOY-DIAZ: Of where we are. And that's something that, that--

COUNCIL MEMBER MARK-VIVERITO: Well, that's globally, right?

CARLOS LABOY-DIAZ: Yeah, that's--

COUNCIL MEMBER MARK-VIVERITO: For the whole Authority.

CARLOS LABOY-DIAZ: --for the whole Housing Authority.

COUNCIL MEMBER MARK-VIVERITO: Right, for the whole Authority.

CARLOS LABOY-DIAZ: Just, just give you a perspective of where we are.

COUNCIL MEMBER MARK-VIVERITO: Yep.

The other thing, just, you know, in the future, and I know we have these ongoing hearings, and these updates, right. This is like the second one that we've done on the federalization plan. You know, two key things that are very critical to this Committee, and it would be good because you kind of said, "Well, that's another agency," but it'd be good that moving forward, if you come prepared with that information, 'cause it is important to us, would be helpful, was one, the MWBE contracting, you know, to the extent that all of this work is happening, what percentage of those millions of dollars that are going for capital repairs and upgrades, are going to MWBE firms, that's been a real priority for this Council. And also the job creation aspect, you know, how many jobs are being created that are going, are being provided specifically for public housing residents. Now you mention, Mr. Laboy, about above 200, and the initial expectation was \$100. But you know, like just, that kind of information in your testimony, I think will be helpful to us, because those are things that are

1 really critically important moving forward. And
2 then just two quick questions that haven't I don't
3 think been asked yet. With regards to the Boards
4 of each of those portfolios--LLC I, LLC II--who
5 comprises those boards? And then how often are
6 they meeting? Are those meetings public? Can we,
7 you know, if you can give us a sense of the
8 breakdown of who oversees each of those.

10 CARLOS LABOY-DIAZ: Sure, the same
11 members of the New York City Housing Authority
12 boards are the same member of these two boards.
13 That's--

14 COUNCIL MEMBER MARK-VIVERITO: Are
15 there any public housing residents as members of
16 those boards?

17 CARLOS LABOY-DIAZ: At this time,
18 no. Yes? Will be, will be now, in the, I think
19 it's June or July 1st. July 1st.

20 COUNCIL MEMBER MARK-VIVERITO:
21 Right. So now that the Public Housing resident
22 representative will be on that board, that's, the
23 expectation will also be on the boards of these
24 entities. Okay. So, then, do these meet
25 different, or is this all discussed under the same

1
2 time, you know, whenever the general board meets,
3 these conversation pertain to these issues, is
4 where it comes up? At those general board
5 meetings?

6 CARLOS LABOY-DIAZ: Yeah. Yes.

7 COUNCIL MEMBER MARK-VIVERITO:

8 Okay. And then the last question is, I think you
9 were touching on it a little bit. So are there
10 any other, you mentioned Prospect Plaza. You
11 mentioned Randolph Houses, as other mixed
12 financing projects that are coming up.

13 ILENE POPKIN: Correct.

14 COUNCIL MEMBER MARK-VIVERITO: Is
15 there anything else in the pipeline? Anything
16 else that you've been thinking of internally?
17 Anything that's been engaged in conversations with
18 HUD?

19 ILENE POPKIN: There's one small
20 little project. We have this odd source of money
21 called "Replacement Housing Factor," it gets, it's
22 a very complicated formula for, that HUD provides.
23 It's about \$5 million. And needs to be used only
24 for the development of new public housing units.
25 And we are working on a small, privately owned

1
2 site that will produce about 50 units of housing,
3 of which 20 will be new public housing. But it's
4 an anomaly in terms of the source of funds and how
5 it can be used. And right now, that's for new
6 developments, that are those are the only three
7 projects we have.

8 COUNCIL MEMBER MARK-VIVERITO:

9 Okay. Thank you. And then, just, as part of the
10 communication conversation, again, and I know that
11 when this whole federalization plan was hatched
12 and, you know, put together, that there was, I
13 know that there was, a lot of going to the
14 different boroughs and different resident meetings
15 and really, you know, putting it out there in
16 terms of what this means. So is that going to be
17 a standard practice, moving forward, of the
18 Authority, that whenever you do these kinds of
19 actions that part of the communication mechanism
20 is going to be going to the resident associations?

21 ILENE POPKIN: Absolutely.

22 COUNCIL MEMBER MARK-VIVERITO:

23 Okay.

24 ILENE POPKIN: I mean, and, and the
25 elected officials.

1
2 COUNCIL MEMBER MARK-VIVERITO: Yes,
3 very much, yes, yeah, so obviously we are very
4 interested in knowing what's happening in our
5 districts, but obviously the residents, very much,
6 we want to advocate that they be in the loop, as
7 well. So--

8 ILENE POPKIN: Absolutely.

9 COUNCIL MEMBER MARK-VIVERITO:
10 Thank you, Madam Chair.

11 CHAIRPERSON MENDEZ: We've been
12 joined by Council Member Gale Brewer from
13 Manhattan, over on our left. Council Member
14 Jackson.

15 COUNCIL MEMBER JACKSON: Thank you,
16 Madam Chair. Is it morning? It's still good
17 morning, good morning, everyone.

18 ILENE POPKIN: Good morning.

19 COUNCIL MEMBER JACKSON: I guess I
20 have a couple of questions, and one is that I
21 understand that there's a bond sale for the
22 federalization. Is that correct?

23 ILENE POPKIN: There were tax,
24 private activity bonds, that were issued by the
25 Housing Development Corporation, in conjunction

1
2 with the federalization projects that was part of
3 the source of the financing.

4 COUNCIL MEMBER JACKSON: Okay.

5 ILENE POPKIN: And the source of
6 the financing for the four percent tax credits.

7 COUNCIL MEMBER JACKSON: Okay. And
8 has NYCHA received all of the proceeds from the
9 sale of those bonds? Or can you explain that
10 process? For example, do we get one lump sum?
11 Does it come in periodically? And how much money
12 are we supposed to receive as a result of that, in
13 order to deal with the whole federalization
14 process?

15 ILENE POPKIN: I don't, it does
16 come in over time, in that it was issued, the
17 bonds are issued over a period of three, of
18 essentially three years.

19 COUNCIL MEMBER JACKSON: From when
20 to when?

21 ILENE POPKIN: It was--

22 CARLOS LABOY-DIAZ: First March - -
23 2010.

24 ILENE POPKIN: 2010 through 2012,
25 as I recall. We can provide you with more of the

1 details on the preform--the financing
2 expectations. I don't have the details in front
3 of me. But the structure was to take into account
4 when the money would be used, you don't want to
5 borrow too soon, or you're paying significant
6 interest. Also, when bonds are available, it was
7 a very large amount of private activity bonds.
8 So, there was a very specific schedule associated
9 with those bonds.
10

11 COUNCIL MEMBER JACKSON: And how
12 much money are we talking about, with, for those
13 bonds? [background comments] \$50 million, \$100
14 million, half a billion? \$2 billion?

15 ILENE POPKIN: You know, I haven't
16 looked at the--

17 COUNCIL MEMBER JACKSON: You don't
18 know?

19 ILENE POPKIN: I haven't looked at
20 those numbers--

21 COUNCIL MEMBER JACKSON: Well, do
22 you have a general number?

23 ILENE POPKIN: --since they closed.
24 So, we have--

25 COUNCIL MEMBER JACKSON: I mean, if

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2 you don't have a specific number, are we talking
3 about--

4 ILENE POPKIN: It was about \$250
5 million worth of bonds, as I recall.

6 COUNCIL MEMBER JACKSON: Scuze me,
7 I'm sorry.

8 ILENE POPKIN: It was about \$250
9 million worth of tax credit bond money that came
10 in.

11 COUNCIL MEMBER JACKSON: Over the
12 three years?

13 ILENE POPKIN: Correct. But we
14 need to get you the exact amounts. I don't have,
15 I have not looked at it in a while.

16 COUNCIL MEMBER JACKSON: Okay, I
17 can understand that you need to get the exact
18 amount, but I'm trying to understand from a
19 process point of view what numbers are we talking
20 about, and what specific period of time. You've
21 indicated a three year period of time.

22 ILENE POPKIN: Correct.

23 COUNCIL MEMBER JACKSON: And
24 approximately \$250 million, all not coming in at
25 one time. Is that correct?

1
2 ILENE POPKIN: I'm sorry, I missed
3 the question, I was--I apologize.

4 COUNCIL MEMBER JACKSON: I was just
5 trying to summarize what you said--

6 ILENE POPKIN: Okay.

7 COUNCIL MEMBER JACKSON: --that
8 you're, you responded to my question, that over a
9 three year period of time, the private financing
10 bonding--

11 ILENE POPKIN: Correct.

12 COUNCIL MEMBER JACKSON: --is going
13 to bring in, give or take, rounded off, \$250
14 million. Is that correct?

15 ILENE POPKIN: Yes.

16 COUNCIL MEMBER JACKSON: That's
17 basically what you responded.

18 ILENE POPKIN: That's what I
19 responded. That's, as I recall, and what I have
20 committed, is we will get you more specific
21 information really next week on the financial
22 transaction.

23 COUNCIL MEMBER JACKSON: Okay. And
24 as a, as the Assistant Director General Manager
25 for Development, has there been a problem in that

1
2 process? Or has everything gone smoothly in that
3 process?

4 CARLOS LABOY-DIAZ: So far it's
5 going smoothly.

6 ILENE POPKIN: Smoothly, as far as
7 we know, it's--I mean, we've been working with the
8 lenders and the financing, and everything has been
9 fine. There's been no problems.

10 COUNCIL MEMBER JACKSON: Okay, so,
11 everything, as far as the bond sale--

12 ILENE POPKIN: Right.

13 COUNCIL MEMBER JACKSON: --the
14 amount of money that's supposed to come in,
15 everything is going as planned, is that correct?

16 ILENE POPKIN: Correct.

17 CARLOS LABOY-DIAZ: That's correct.

18 ILENE POPKIN: Yes.

19 COUNCIL MEMBER JACKSON: Okay,
20 that's, that's good, that's what I want to know.
21 This is an oversight hearing. These are the
22 questions that we need to ask.

23 ILENE POPKIN: It's going so well
24 that it's just happening as was planned, so--

25 COUNCIL MEMBER JACKSON: That's

1
2 good.

3 ILENE POPKIN: We only get
4 information when it's a problem.

5 COUNCIL MEMBER JACKSON: Okay.

6 ILENE POPKIN: It's not.

7 COUNCIL MEMBER JACKSON: Now, I
8 guess, let me just ask, my colleague raised a
9 question about MWBE, and Mr. Laboy-Diaz, you
10 indicated that, you know, that's not your
11 bailiwick, that's another department. As the
12 Deputy General Manager of Operations, do you have
13 any knowledge about how many of the contractor are
14 MWBE in dealing with this? Or you have no
15 knowledge whatsoever?

16 CARLOS LABOY-DIAZ: As part of the
17 preparation for this hearing, and I have to
18 apologize, we, we thought that most of the thing
19 was about the management and the operation, this,
20 this was a very complicated leader--deal with a
21 lot of players. And, and I apologize partly for
22 not having the person that designed the deal. I
23 cannot send you the bond questions, or the person
24 that, as part of the procuring department, is
25 done, is, is prepare the bids and the

1 specifications. I, I can tell you the
2 constructions are on time, I can tell you how much
3 money we're spending. But as part of our
4 preparation, because those issues where I thought
5 was addressed before, in other hearings, that they
6 have been discussing similar issues, but we will
7 provide you with infor--whatever information that
8 you need.
9

10 COUNCIL MEMBER JACKSON: Sure. And
11 I appreciate that. And let me just ask Madam
12 Chair, is this the first hearing on the
13 federalization process, as far as--

14 CHAIRPERSON MENDEZ: We had a
15 hearing March of 2010, when the Housing Authority
16 was putting forward their application just before
17 it got approved.

18 COUNCIL MEMBER JACKSON: Yes, that-

19 -

20 CHAIRPERSON MENDEZ: And so this is
21 the update of what they've done in the past year.

22 COUNCIL MEMBER JACKSON: Okay.

23 CHAIRPERSON MENDEZ: And Mr. Laboy,
24 the, the topic is the use of mixed finance. Some
25 of the questions have been answered in other

1
2 hearings, some have not. But the individuals who
3 were here don't attend every hearing. And then,
4 even for someone like myself, some of that
5 information needs to be recollected for us. So,
6 whatever you have available today is fine.
7 Whatever we've asked for, we'll get I think on
8 Monday. Right?

9 COUNCIL MEMBER JACKSON: Sure, but
10 let me just comment to you, sir, that as members
11 of the City Council, and especially members of
12 people of color, especially, and I Co-Chair the
13 New York City Council Black, Latino and Asian
14 Caucus, the question of MWBE contracts is always
15 raised. And so I ask you to always come, be
16 prepared to answer those questions, because the
17 viability of our great city depends on all New
18 Yorkers. And when it comes to contracts, it's
19 always an issue. Always. So I ask you to please,
20 in future hearings, be prepared to address and
21 respond to questions about that. And let me just
22 ask, concerning contracts, who gives out these
23 contracts? Is it NYCHA that awards the contracts,
24 or someone else?

25 CARLOS LABOY-DIAZ: To the first

1 point, this is my first hearing, I'm pretty sure
2 that will never happen again. To the second
3 point--
4

5 COUNCIL MEMBER JACKSON: Yeah, and
6 I, I accept, I accept what you said. [laughter]
7 [crosstalk]

8 CARLOS LABOY-DIAZ: Uh-huh, yeah,
9 well, things happen. Now, to the second question-
10 -

11 COUNCIL MEMBER JACKSON: Yes, sir.

12 CARLOS LABOY-DIAZ: --the
13 procurement process, is public, we announce the
14 bids, goes through an evaluation, and the Board
15 approve the lower qualified vendor.

16 COUNCIL MEMBER JACKSON: Okay.

17 CARLOS LABOY-DIAZ: And we as part
18 of the, as part of the requirements, we ask to, we
19 identify them in written - - vendors, and we also
20 identify, we require the vendors to provide the
21 number of residents they will hire. As part of
22 the federalization, we made a commitment to hire
23 about 100 residents, and we did a little over 200.

24 COUNCIL MEMBER JACKSON: Okay, so
25 in essence, you made a commitment for 100, and you

1
2 hired a little over 200, so in essence you have
3 exceeded what you initially had said you were
4 going to do.

5 CARLOS LABOY-DIAZ: In terms of
6 Section III, which is the hiring of residents.
7 The other information, I need to get the
8 information for you.

9 COUNCIL MEMBER JACKSON: Well, I, I
10 appreciate the fact that you've exceeded the, the
11 minimum goal that you've set of 100. And you've
12 exceeded that, that's, that's very good. But let
13 me just ask the question, if you don't mind, Madam
14 Chair, with respects to the contractors. You
15 know, I heard on the news, and I commented
16 yesterday, about a contractor hired by the
17 Department of Education, ripped off, allegedly
18 ripped off the City by, by inflating contracts and
19 subcontractors, so forth and so on. And one
20 individual company ripped off the City, allegedly
21 ripped off the City to about \$3.6 million over
22 several years. Who is monitoring these contracts,
23 and making sure that we are not being ripped off?
24 And I'm talking about not just saying, "Yes, we
25 have oversight." Really looking at it.

1
2 CARLOS LABOY-DIAZ: We have a
3 complete division, Capital Work, in which you have
4 a staff that goes, about three or four people, in
5 different levels, verify that the, the work is
6 done, and completed and certified. In the
7 federalization projects--

8 COUNCIL MEMBER JACKSON: Mm-hmm.

9 CARLOS LABOY-DIAZ: --we have an
10 additional level of supervision. We have an
11 outside construction management firm, hired by the
12 investor, that is also, once we approve everything
13 before payment, they also look at it, to ensure
14 that the construction is, is being done, and
15 properly charged.

16 COUNCIL MEMBER JACKSON: And who's
17 watching that outside contractor?

18 CARLOS LABOY-DIAZ: We're watching
19 each other.

20 COUNCIL MEMBER JACKSON: Okay.

21 CARLOS LABOY-DIAZ: In order for us
22 to do that.

23 COUNCIL MEMBER JACKSON: No, I'm,
24 and I'm, and I'm not, I'm very, I'm being very
25 serious, because, you know, I'm concerned about

1
2 the public being ripped off, and I'm concerned
3 about--My next question is, who is verifying that
4 the quality of work that's being done meets the
5 standard that is acceptable to NYCHA? And I hope
6 that's a good standard. Who is verifying that the
7 work is being done is an acceptable standard?

8 CARLOS LABOY-DIAZ: Like I
9 mentioned, we have a construction division in the
10 Capital Works, and that's their job. We have
11 Housing Authority employees that work with the
12 design and specifications, according to HUD rules
13 and regulations, and one group do the design,
14 another group do, does the inspections.

15 COUNCIL MEMBER JACKSON: Okay, well
16 I just, let me just express to you my concern, as
17 a member of the City Council, and as a member of
18 the Housing Committee, and I always come to Public
19 Housing Committee hearings, because in my
20 district, and my district is the 7th Councilmatic
21 district in Northern Manhattan, which includes I
22 think six NYCHA developments: Manhattanville,
23 which is on the list; Drew Hamilton, which is on
24 the list; the Audubon House, which is not; the
25 Mary McCloud Bethune House, which is not on, in my

1 understanding; and the 99 Fort Washington Avenue.
2 Those are like the six developments in my
3 district. And I'm just concerned overall,
4 especially now, with all of the media attention,
5 of contractor ripping us off. And I just ask you
6 as the Deputy General Manager for Operations, to
7 make sure that, that we're not being ripped off.
8 And I'm not saying that we are. I'm just asking
9 you to please be diligent on this particular
10 matter.
11

12 CARLOS LABOY-DIAZ: We, we, I was
13 reminded that we also have a unit outside the
14 construction team, that does quality control
15 inspections, precisely to avoid conflict of
16 interest. I mean, construction does the work, we
17 have another quality control unit that goes out
18 and, and reviews some of the work that has been
19 completed at a site. And we're very conscientious
20 of your concern. And we're very vigilant.

21 COUNCIL MEMBER JACKSON: Okay, my
22 last question is, does NYCHA have any future plans
23 for mixed finance transactions; and if so, can you
24 just elaborate on that?

25 [pause]

1
2 ILENE POPKIN: Sorry, I turned it
3 off instead of on. Currently, we have two
4 significant projects that we're working on, as
5 mixed finance transactions. One, redevelopment of
6 Prospect Plaza; the second is the redevelopment of
7 Randolph Houses, and the third is a small project,
8 about 20 units to use what's called replacement
9 housing factor funds. So those are the three
10 projects where we are using HUD capital funds,
11 leveraging it with private funding under the HUD
12 mixed finance transaction. There are many other
13 developments we do as affordable housing
14 development throughout the City. But those are
15 done in conjunction with HPD, HDC, and they're not
16 considered mixed finance projects.

17 COUNCIL MEMBER JACKSON: So, can I
18 assume that, that those plans, or whatever they
19 are, have been submitted to HUD for approval
20 already? Or where is it at in the approval
21 process?

22 ILENE POPKIN: We, we just two days
23 ago received the planned approval on Prospect
24 Plaza.

25 COUNCIL MEMBER JACKSON: By HUD?

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ILENE POPKIN: By HUD.

COUNCIL MEMBER JACKSON: Oh, so you submitted it how long ago? Three months ago, a year ago? Give or take.

ILENE POPKIN: It was submitted about three, two, two months ago or so.

COUNCIL MEMBER JACKSON: Okay.

ILENE POPKIN: We had very extensive resident consultation. We did a very extensive three-day planning workshop in June. The redevelopment plan is--

COUNCIL MEMBER JACKSON: Workshop in June to the NYCHA residents? Or whom?

ILENE POPKIN: To the NYCHA residents--

COUNCIL MEMBER JACKSON: Okay.

ILENE POPKIN: --over about 100 people attended it over the three days.

COUNCIL MEMBER JACKSON: Okay. At that location, I would assume?

ILENE POPKIN: At, it was located in Bronx at Van Dyke Houses.

COUNCIL MEMBER JACKSON: Okay, very good.

1
2 ILENE POPKIN: And then, after the
3 three day workshop, the plans were put together to
4 reflect the residents' wishes about the
5 development. And that's the plan that went to
6 HUD. And that was the plan that was just approved
7 two days ago.

8 COUNCIL MEMBER JACKSON: So in
9 essence, I'm summarizing, that you have three
10 plans, you indicated. One was approved recently
11 by HUD--

12 ILENE POPKIN: Right.

13 COUNCIL MEMBER JACKSON: --and
14 residents were consulted--

15 ILENE POPKIN: Correct.

16 COUNCIL MEMBER JACKSON: --in the
17 input into all of that--

18 ILENE POPKIN: Correct.

19 COUNCIL MEMBER JACKSON: And that
20 project, are any--I'll wait till you finish.
21 Okay. And that project, are any NYCHA residents
22 going to be involved in whatever they're doing as
23 far as employing some of those NYCHA residents in
24 that project?

25 ILENE POPKIN: Yes, there will

1 absolutely be Section III requirements, Section
2 III hiring. It will be part of the process and we
3 will retain significant communications with the
4 residents, at both sites. And I should say at the
5 other, Randolph Houses, we're also working very
6 closely with the residents. There we're planning
7 an update resident meeting, in May.

8
9 COUNCIL MEMBER JACKSON: Is that A.
10 Philip Randolph Houses? Where's that located,
11 please?

12 ILENE POPKIN: It's located at
13 114th between 7th and 8th.

14 COUNCIL MEMBER JACKSON: Okay, and
15 the other two locations you indicated, I'm sorry.

16 ILENE POPKIN: Prospect Plaza is--

17 COUNCIL MEMBER JACKSON: Is in
18 Brooklyn.

19 ILENE POPKIN: --Brooklyn.

20 COUNCIL MEMBER JACKSON: Sounds--
21 Prospect Park, yeah. And the other one is in The
22 Bronx, you said?

23 ILENE POPKIN: The--

24 COUNCIL MEMBER JACKSON: The one
25 that just finished by HUD.

1
2 ILENE POPKIN: That was the, that's
3 Prospect Plaza in, in Brooklyn.

4 COUNCIL MEMBER JACKSON: Okay, and
5 the, you mentioned three.

6 ILENE POPKIN: There's a small
7 project in 1070 Washington Avenue in The Bronx.

8 COUNCIL MEMBER JACKSON: Okay.

9 ILENE POPKIN: This replacement
10 housing factor.

11 COUNCIL MEMBER JACKSON: Okay.
12 Okay, well, great, anything else on that?

13 ILENE POPKIN: No, just wanted to
14 reiterate that we really particularly new
15 development, work very closely with residents, and
16 include them in the process and feel that's really
17 an important part of our development.

18 COUNCIL MEMBER JACKSON: Well,
19 thank you very much.

20 ILENE POPKIN: You're welcome.

21 COUNCIL MEMBER JACKSON: Madam
22 Chair, thank you very much.

23 CHAIRPERSON MENDEZ: Thank you.
24 Margaret Chin, and I'm going to ask my colleagues
25 to make some, get their questions a little

1
2 quickly, 'cause then I, I have some questions on
3 the, the non-City and State developments. And
4 Gale Brewer, who joined us, I don't know if she
5 has questions, she hasn't asked any yet. So,
6 Margaret, followed by Maria and then Gale if she
7 wants.

8 COUNCIL MEMBER CHIN: Yeah, thank
9 you, Chair, Madam. I just want to get a little
10 bit of clarification, because like the number of
11 housing units that were certify is different, it's
12 less than most, usually it's less than the number
13 of total units in the building. So, maybe you can
14 explain why you didn't have to certify every unit.
15 And also, is it because like in Rutgers, is it
16 because some of the units are Section VIII? Or is
17 it something else?

18 CARLOS LABOY-DIAZ: It has to do
19 with the way that the deal was structured.
20 Remember, we mentioned earlier that we knew that
21 some families, their income was higher, that of
22 what the requirement is. And we, in order to
23 preserve those standards in those units, we make
24 the commitment, as part of the transaction, that
25 we will not move anybody out. We look at the

1 tenants, that in our records will show will
2 qualify, and that's the commitment that we made
3 for this transaction. This is actually something
4 that make this, the New York City Housing
5 Authority transaction, very unique. Because it's
6 not the full building, it is in terms of the total
7 amount of tenant in the property, which ones
8 qualify, and that way you preserve the other
9 tenants that we knew from day one that they would
10 not qualify.
11

12 COUNCIL MEMBER CHIN: So, so what
13 was the income limit that--?

14 CARLOS LABOY-DIAZ: 60 percent of
15 the AMI.

16 COUNCIL MEMBER CHIN: Okay, so the,
17 there were tenants right now that are higher than
18 that.

19 CARLOS LABOY-DIAZ: Yes, ma'am,
20 yes.

21 COUNCIL MEMBER CHIN: And then,
22 also, like for example in Rutgers, are the people
23 that did the certification, were some of them also
24 Section VIII, that they have Section VIII, or none
25 of them have Section VIII?

CARLOS LABOY-DIAZ: That is, Rutgers I think is 100 percent public housing. I'm not sure.

ILENE POPKIN: [off mic] But you can, I mean, you can have Section VIII-- [on mic] I'm sorry, I keep forgetting that, I apologize. If you are a Section VIII tenant, and you're under 60 percent of AMI, you would still qualify as a tax credit unit, and we have to file the certifications. So it's really income based, not whether or not you're a public housing resident, or a Section VIII resident.

COUNCIL MEMBER CHIN: Okay, thank you.

ILENE POPKIN: You're welcome.

COUNCIL MEMBER ARROYO: Thank you, Madam Chair, and it'll, just one question. I, I want to, and it's a follow up question to the, the concerns that Council Member Jackson referenced, around monitoring the expenditures and making sure that we get our dollars' worth. And you referenced quality control as part of the process, and it's a separate unit from the construction and inspection. So there's three different units that

are looking at--

CARLOS LABOY-DIAZ: Well, cons--

COUNCIL MEMBER ARROYO: --the
projects.

CARLOS LABOY-DIAZ: The way that it works is at the site, you have a construction inspector, that person has a supervisor, and the approval process go up to the director of that unit. The old report, to what is called capital construction, CPD, in the Housing Authority, in addition to that, separate to CPD we have a unit that do quality control, in the property. That is something that is being done for years.

COUNCIL MEMBER ARROYO: Okay, so--

CARLOS LABOY-DIAZ: And usually--

COUNCIL MEMBER ARROYO: Could you give us, and you don't have to ref--you know, say this today, you can, I'm sure you're going to have to go back and check, how many projects has the Quality Control Unit identified to be out of compliance with standards? And, and has forced construction or that other unit to take further action?

CARLOS LABOY-DIAZ: Sure, I will

1 provide you the information.

2 COUNCIL MEMBER ARROYO: Okay, thank
3 you.

4 CHAIRPERSON MENDEZ: Gale, do you
5 have any questions, or--

6 COUNCIL MEMBER BREWER: Just very
7 quickly, I have Amsterdam Addition and Wise
8 Towers, and the residents are very, very well
9 informed, 'cause it's been explained to them. I
10 will just say that whatever construction company
11 you used at Harbor View, use it again, they're
12 fabulous. Thank you.

13 CARLOS LABOY-DIAZ: Thank you.

14 CHAIRPERSON MENDEZ: Thank you,
15 Gale. Okay. I have, I have some questions. If,
16 if you could help me wrap my head around, you've
17 mentioned the redevelopment, Prospect Plaza,
18 Randolph, and you said the replacement housing
19 factor funds.

20 ILENE POPKIN: Right.

21 CHAIRPERSON MENDEZ: You mentioned
22 earlier Harlem River Project, and I don't believe
23 you mentioned Markman Gardens. So, tell me what
24 is different in all of these, or what's similar,
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and what's redevelopment--

ILENE POPKIN: Just, just Harlem River, Harlem Harbor, we must've been talking about George Washington Houses, Harlem RBI.

CHAIRPERSON MENDEZ: Harlem RBI.

ILENE POPKIN: Yeah, it's a, it's a charter school with a affordable housing component. The difference is in Washington Houses where we're doing the affordable housing component, Markham Gardens, where we were doing affordable housing, versus Randolph and Prospect. At Randolph and Prospect, there will be newly developed public housing, replacing existing public housing.

CHAIRPERSON MENDEZ: So the other housing--

ILENE POPKIN: With--

CHAIRPERSON MENDEZ: --is being demolished. The, what was there before is being demolished.

ILENE POPKIN: Well, it may, at Markham Gardens, it was demolished, it was built as temporary housing for World War II and simply could not be preserved. The new construction will

1 be at Washington Houses, it's a new construction
2 site. Randolph is actually preservation, it's
3 also historic, and we've spent a significant
4 amount of time working with State Historic
5 Preservation Office to come up with an acceptable
6 redevelopment plan. Prospect Plaza will be new
7 construction.
8

9 CHAIRPERSON MENDEZ: Randolph you
10 said is historic?

11 ILENE POPKIN: Yes.

12 CHAIRPERSON MENDEZ: Okay.

13 ILENE POPKIN: It's eligible for
14 State Historic District. And the eligibility
15 potential gives it historic designation and we
16 have worked with, with SHPO quite closely, to
17 ensure their approval over the plans. So the real
18 issue in typical--

19 CHAIRPERSON MENDEZ: And in
20 Prospect Plaza, so that--there was existing
21 structure that you're--

22 ILENE POPKIN: We're going to be
23 demolishing the three remaining towers and will be
24 redeveloping it as a mix of, it'll be 100 percent
25 affordable housing, and we'll also include a

portion of public housing.

CHAIRPERSON MENDEZ: So when you say you are demolishing the three remaining towers, how many towers were there?

ILENE POPKIN: There were four, there was one that was demolished, I believe it was 2005. It--

COUNCIL MEMBER BREWER: [off mic] '06.

ILENE POPKIN: It's '06, this is a Hope Six project.

CHAIRPERSON MENDEZ: Okay. And in any of these, were these considered a significant amendment? And what process was used to bring this to the residents, to the City, not just to the residents of the development of former residence, but the community and the rest of the City residents?

ILENE POPKIN: The projects are either in the annual plan themselves, so they're not an amend, do not need to be an amendment to the plan. If they were not in the timeframe when we were issuing the annual plan, they were a minor amendment to the annual plan, in terms of what we

were planning to do.

CHAIRPERSON MENDEZ: Minor amendment? So let me, let me just get this. I mean, let's use Prospect Plaza. So there were four towers, it was in the plan at some point, where one tower was demolished, and then a minor amendment where we demolished the other three. Is that correct?

ILENE POPKIN: Well, we have not yet demolished them, they're still standing, but--

CHAIRPERSON MENDEZ: Well, we're going to demolish.

ILENE POPKIN: We're, we are going to be demolishing them.

CHAIRPERSON MENDEZ: That's a minor amendment?

ILENE POPKIN: And that was put into the plan as a minor amendment, correct.

CHAIRPERSON MENDEZ: So what's a major amendment? If demolishing three towers is a minor amendment, what becomes a significant amendment?

ILENE POPKIN: They were done at--
but the, there was a public hearing associated

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2 with that, because they were done as a public
3 hearing at, at the same time we were doing the
4 federalization, so I believe we also had a, a
5 hearing. We've also done--

6 CHAIRPERSON MENDEZ: That I
7 requested.

8 ILENE POPKIN: And we have also
9 done significant, significant tenant discussion
10 and outreach.

11 CHAIRPERSON MENDEZ: Give me, can
12 someone just give me, I still can't wrap my head
13 around this minor amendment. Give me an example
14 of what would be a significant amendment, that
15 would trigger--

16 ILENE POPKIN: Federalization was
17 a, was a major amendment. And last time we did
18 rent increase was a major amendment.

19 CHAIRPERSON MENDEZ: Well,
20 federalization was a major amendment because we
21 wanted stimulus funding? And because there, there
22 was the exception to the, whatever, Faircloth?

23 CARLOS LABOY-DIAZ: Every time that
24 you have, using make, capital dollars from public
25 housing, and you want to use private dollars, you

1
2 need to do--if it's not discussed as a regular
3 annual plan discussion, you have to make a major
4 amendment. If I recall correctly, even though I
5 wasn't here, the issue was that the agency wanted
6 to take advantage of the stimulus money, to do the
7 transaction. And as part of the requirement of
8 that portion of the money, you needed to do this -
9 -

10 CHAIRPERSON MENDEZ: Mr. Laboy, I
11 get it, I get it for the 21 City and State
12 developments. I don't get it around Markman
13 Gardens, I don't get it around Prospect Plaza--

14 ILENE POPKIN: Markham--

15 CHAIRPERSON MENDEZ: --I don't get
16 it in the other developments, how it's not a
17 significant amendment.

18 ILENE POPKIN: Markham Gardens was
19 included in the regular annual plan process, so
20 there was no need, it wasn't considered, it's only
21 an amendment if it's not in the process when
22 you're doing your normal annual plan. Prospect
23 Plaza has, because it's Hope Six, it has its own
24 separate requirements. As I mentioned, there's a
25 Hope Six revitalization plan, and for Hope Six,

1 and the approval by HUD of the Hope Six
2 revitalization plan, that is where they approve
3 your demolition plans, and so their requirement
4 was significant, community consultation on that,
5 as part of the Hope Six revitalization discussion.
6 So, it was not ever intended not to have
7 significant community discussion, but it was done
8 in the context of the Hope Six revitalization
9 plan. And not in the context of the annual plan.

11 CHAIRPERSON MENDEZ: So there's
12 significant community discussion, even though it's
13 not a significant amendment.

14 ILENE POPKIN: Corr--yes, 'cause it
15 was done in the context of the Hope Six
16 revitalization plan.

17 CHAIRPERSON MENDEZ: Okay. I, I'm
18 ... I'm not happy with this. I, you know, if
19 we're, it being put in the annual plan, and when
20 anything is being demolished, to me is a
21 significant amendment, you know, and this is, I've
22 had this discussion already with the Housing
23 Authority. I'm going to continue to have it. I
24 have to keep mentioning it, because it, it--I,
25 nowhere, I, you know, we could take a poll:

1
2 Demolishing three buildings just 'cause you put it
3 on a piece of paper one year, and then seven years
4 later then you go to demolish it, doesn't seem to
5 me like that's a minor amendment. Seems to me
6 like it's a significant amendment, and it should
7 trigger a whole big process with it, where there's
8 more notice to the community, to the former
9 residents, and to the City at large. Because at
10 the end of the day, we're all part of public
11 housing. And whether you live in one public
12 housing, you could always get transferred to
13 another. So it has bigger, wider ramifications.
14 But that's not something we're going to resolve
15 today.

16 ILENE POPKIN: And we hear you on
17 that, and the one thing I will add is there are
18 no, there's no demolition plans for any other
19 sites at this point. We're spending a lot of time
20 on Randolph, we'll be at Preservation, and there
21 is no other demolition plans for any of our
22 housing projects, at this time.

23 CHAIRPERSON MENDEZ: So, explain to
24 me when you can, when you can use this fi--mixed
25 finance money to, to preserve. [pause] Or to do

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CARLOS LABOY-DIAZ: At this time, I'm looking into compliance with all our transactions. To, to regain the, to complete the work that we have scheduled. And the Development

1 Department is working on the projects that, that
2 my colleague mentioned to you. But the
3 traditional, this HUD definition at this time,
4 we're not looking at it. We're using the
5 development model for, for other things.
6

7 CHAIRPERSON MENDEZ: And how would
8 any future budget cuts, 'cause we understand the
9 federal government is looking at substantial
10 capital and expense cuts--how would we utilize
11 this to offset all those much needed repairs that
12 we have in our developments?

13 CARLOS LABOY-DIAZ: That, that
14 could be an option. But in order for you to do a
15 mixed transaction with capital dollars, you also
16 have to have the capacity to pay. And because
17 they are also doing cuts in the capital budget,
18 limit our chances to do another one.

19 CHAIRPERSON MENDEZ: Mm-hmm.

20 CARLOS LABOY-DIAZ: 'Cause you
21 still need that money to pay for the transaction,
22 looking forward. That means that if they cut, I
23 don't know, 30 percent, to give you a number, our
24 chances are reduced a little more than 30 percent
25 to, to do it. That doesn't mean that it cannot be

1
2 done, but it makes more difficult, because what
3 you, you're not going to leverage the kind of
4 money that we need to make the repairs that we
5 have to do in the Housing Authority.

6 CHAIRPERSON MENDEZ: When the
7 Housing Authority last year announced to me that
8 it was planning to do this mixed finance model,
9 and, and utilize the stimulus funding, to get much
10 needed repair and to federalize the 21
11 developments, I was kind of, for lack of a better
12 word, mixed about it, right?

13 CARLOS LABOY-DIAZ: [laughs]

14 CHAIRPERSON MENDEZ: So, you know,
15 because, you know, I would've preferred to have
16 put the funding in place, and was unsuccessful
17 during those years, and to me, and I know to many
18 residents, there is this doubt about whether this
19 will be permanently affordable. And so, I want
20 you to talk to me about long term affordability,
21 and permanent affordability, and regarding these
22 21 City/State developments that are to be
23 federalized, and then what does it mean for those
24 8,400 units that just have Section VIII, what does
25 it mean for them? Council Member Melissa Mark-

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2 Viverito earlier asked about affordability, and
3 under the U.S. Code, it says that housing
4 developed with the assistance of federal capital
5 development funds must be "operated under the
6 terms and conditions applicable to public housing
7 during the 40 year period that begins on the date
8 on which the project becomes available for
9 occupancy." So, explain that to me, as well.

10 CARLOS LABOY-DIAZ: Starting from
11 the last part, the transaction requires a
12 guarantee to the tenants that the project will be
13 public housing for 40 years. If you look at the
14 documents that our particular deal has, also
15 guarantees that the end of the tax credit period,
16 the Housing Authority have the option to, to
17 acquire the property back. What I mean with that
18 is, in my testimony I talk about we sold the
19 properties to a partnership in which the Housing
20 Authority's part owner. This is a financial
21 instrument that HUD allow housing authorities to
22 use to take advantage of the IRS rules, to fund,
23 to fund needed repairs. As you can see, it's like
24 a circle, that even though you sold it, the
25 property, you sold it to a partnership that we're

1 members, and our board control. Meaning that if,
2 if at the end of the 40 years, there's no other
3 option that, for us, I mean, that, we have the
4 choice, right, but to buy that back, and the way
5 that the deals are designed, in some places it's,
6 it's a dollar. And the subsidy, the reason we get
7 HUD involved is, it's still guaranteed through the
8 whole process, that the reason you read the code,
9 and it tells you about rules and regulations. And
10 if any change happen, it's not because it happened
11 to these particular properties, it's because it
12 happened to the whole system. And that is
13 something that, that is dictated by Congress.

14 CHAIRPERSON MENDEZ: So, the
15 guarantee on the 21 develop--21 City and State
16 developments is that it will be public housing for
17 40 years; however, the Housing Authority will be
18 able to buy it back after the tax credits. And
19 that is when?

20 CARLOS LABOY-DIAZ: At the end of--

21 ILENE POPKIN: It was, prior, I
22 believe year, it's year 15.

23 CARLOS LABOY-DIAZ: 15.

24 CHAIRPERSON MENDEZ: Year 15.
25

1
2 ILENE POPKIN: The end of the tax
3 credit, the initial tax credit compliance period.

4 CARLOS LABOY-DIAZ: But just, why I
5 keep emphasizing this, we are part owners now, I
6 mean, it's not that we sell that to someone
7 outside. I mean, it's, this is a mechanism that
8 we use, that has been used throughout the nation
9 in many housing authorities, because we don't have
10 the resources, meaning in terms of nationwide, to,
11 to pay for the repairs. I mean, we sold the, the
12 properties to a partnership that we, we control
13 with the managing partners, and at the end of the
14 time, we can keep it as that model, or we can put
15 it back into the system. But either way, it
16 continues to use the rules and regulations. And
17 that's the mechanism that they did, and I'm not an
18 attorney, to try to bring private capital to most
19 needed public housing throughout the nation. And
20 that's, that, that is the guarantee to the tenants
21 that will be public housing. And that's different
22 to development. Development has other rules and
23 regulations. Public housing, the rule is if
24 you're a Section VIII tenant, will be a Section
25 VIII rule. Or traditional public housing. But

1 still HUD rules. And we can change that. Not
2 even Citibank can change that. And in, in many
3 places throughout the nation, that have done this
4 before us, at the end of the 15 years, what they
5 do is they try to refinance again and get more
6 capital to do more work in other, in other
7 developments, and they keep using the money. If,
8 it depends on each market, on each need, and any,
9 any housing authority, they do it different ways.
10 But here, because the purpose is to preserve, to
11 keep it, we're not doing like Chicago did.
12 Chicago demolished a bunch of units. I mean, we
13 recognize our need for public housing, we want to
14 preserve, we have some limitations of resources,
15 \$7.5 billion. And we needed to be creative, to
16 preserve public housing, and, and there's no way
17 you can change that. I mean, we can't change
18 that.
19

20 ILENE POPKIN: And I just want to
21 add that in addition to all of the legal documents
22 that have these requirements in there, HUD places
23 restricted deeds of, there's deeds of trust on the
24 properties themselves, so in the deeds it requires
25 that they be operated as public housing, with

declarations of trust put into the deeds.

CARLOS LABOY-DIAZ: And in addition, we sold the building, not the land. The land's still the property of the Housing Authority. And something that I have not seen in other deals in my experience, we keep the parking rights, the land, and even the rooftops. It's kind of we sold, we, only the stuff in the middle. Everything else still owned by the traditional Housing Authority, the way it is. In other places, you sell everything. Here, because again, they want it preserved, the stock, I mean, the land's still owned by the Housing Authority, the roof is owned by the Housing Authority. It's only the building that one, that we sold, in this particular deal.

CHAIRPERSON MENDEZ: Okay. So let's talk about the stuff in the middle, right. And many of us as Council Members give capital funding. So, I've put money in for the senior centers, that are run at the ground level. I've put money in for cameras. I got money coming into another development to make it ADA compliant. And my one State development that now is being

1 federalized, I had put cameras in. The City of
2 New York has obstacles for us putting money in
3 privately owned property. So, when my public
4 housing tenants, or, right, Margaret and, and
5 Gale, when our tenants from these mixed finance
6 plans come to us, asking us for capital funding
7 for something like cameras, or repairs to the
8 senior center, or something, how do we give you
9 money?
10

11 [background comments]

12 CARLOS LABOY-DIAZ: The, the, it's
13 two things. I have to be, we need to talk about
14 particular projects, but just to give you an
15 example, the senior center is, was not part of the
16 transaction in the particular project. Meaning
17 that, that you can legally do some stuff with it,
18 but you talk about the property - -

19 CHAIRPERSON MENDEZ: [interposing]
20 So there's less middle.

21 CARLOS LABOY-DIAZ: Yeah.

22 CHAIRPERSON MENDEZ: Okay.

23 CARLOS LABOY-DIAZ: But, and, and--

24 CHAIRPERSON MENDEZ: But that's
25 just one particular project.

1
2 CARLOS LABOY-DIAZ: No, no, but I,
3 but I--I would like to request is that maybe we
4 can have a meeting and talk about these particular
5 projects, and would you have some particular
6 issues that we need to address, to find a
7 solution. But we need to look at exactly where
8 you want to install the door, or the, if it's the
9 roof of the community center, versus something in
10 the building. And, and that's part of the, the
11 way that we can work. And, and it also has to do,
12 the limitation with the transaction, it has to do
13 with the bond, the way that the CD leveraged the
14 money, and you cannot mix private bonds with, with
15 non-private bonds. But again, because of the
16 technicality, and probably a particular project
17 that each one of you have in mind, I will request
18 that we can have some kind of meeting that we can
19 address that particular issue to, to be able to
20 look for a solution.

21 CHAIRPERSON MENDEZ: Okay. So, in,
22 in those developments, that already has money
23 allocated, it's not a problem. Is that correct?

24 BRIAN HONAN: Not necessarily.

25 CARLOS LABOY-DIAZ: Not

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necessarily.

BRIAN HONAN: Not necessar--there are two things that have to happen. Number one, since the buildings are owned by Citigroup, we'd have to have consultation with them. They would have to approve anything that goes there. Our number two, there's a certain percentage of public and private money, that can't, it can't, we can't go over the percentage of either way. So, on a case-by-case basis, we'd have to look at, you know, look at these projects. So, sometimes we'd have to ask you to take the money from one place and put it in another development that's not part of this federalization.

CHAIRPERSON MENDEZ: And, and, and in--

CARLOS LABOY-DIAZ: Now, just, just make sure that, that we don't give you the wrong impression.

CHAIRPERSON MENDEZ: I want to ask, besides the Citigroup, so what happens in the LLC II? What happens at the rentals at Markman Gardens, what's going to happen in Prospect Plaza if we want to put capital money in there?

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2 CARLOS LABOY-DIAZ: Let me separate
3 LLC I and LLC II for a second, because of the
4 technicalities of the rules. Like Brian says, we
5 have to look at what and where you want, you want
6 something done. And, and it has to do, like he
7 says, with the authorization process, but it also
8 have to do with that maybe you cannot do it in
9 year one, but it can be done in year two. Now,
10 that's about LLC I and LLC II. About the other
11 projects, it's different rules.

12 ILENE POPKIN: Right, and I can say
13 we work with OMB very closely. So if there's Reso
14 A funding that's available, in a project that
15 we're closing on, we work with them and make that
16 money available at closing. So we have not had
17 problems accessing it in buildings that will
18 ultimately not be city owned, but are part of a
19 loan.

20 CHAIRPERSON MENDEZ: Okay. OMB is
21 usually our major impediment to putting money even
22 in not-for-profit buildings. So, if you can get
23 OMB there, thanks.

24 ILENE POPKIN: We'll see.

25 CHAIRPERSON MENDEZ: And we'll let

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you known when they give us problems with it.

ILENE POPKIN: Didn't say it was easy but we do work with them and we've used it on a community center just recently.

CHAIRPERSON MENDEZ: [laughs] I will, I'm going to just turn to my Margaret, 'cause I think there's capital money at Rutgers. Do you have any questions about that? Or we're ready to wrap this up?

COUNCIL MEMBER CHIN: I think we'll have a separate discussion, yeah, thank you.

CHAIRPERSON MENDEZ: Okay. I, I want to thank you, Mr. Laboy, congratulations, you've just finished your first Public Housing hearing her at the City Council. Thank you for being here, for your testimony, for your attention, and for all the answers that you're going to get us next week.

BRIAN HONAN: And I'd like to add, too, that this is Ms. Popkin's last City Council hearing, as she'll be leaving us soon. She'll be retiring and we congratulate her at NYCHA, and I know the Council's always been happy to work with her.

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CHAIRPERSON MENDEZ: Ooh, okay, I didn't know that. All right. So, I don't know, the City must've incentivized retirement lately. [laughter] It's happening a lot at NYCHA.

ILENE POPKIN: I only wish. [laughter] 32 years.

CHAIRPERSON MENDEZ: Congratulations.

ILENE POPKIN: Thank you.

CHAIRPERSON MENDEZ: And you'll be, you'll be missed. I know I've relied on you for a lot of information.

ILENE POPKIN: I have a great support staff.

CHAIRPERSON MENDEZ: When is your last day?

ILENE POPKIN: May 19th.

CHAIRPERSON MENDEZ: Okay, we have several meetings to be set up with her [laughter] before she leaves, Brian.

ILENE POPKIN: But I have a fabulous staff, who really do a great job on this stuff.

CHAIRPERSON MENDEZ: Thank you very

1 much. So, for the public, we are ready for the
2 public testimony part, and NYCHA you will keep
3 someone here?
4

5 VOICES: Yes.

6 CHAIRPERSON MENDEZ: Okay. Luther
7 Stubblefield from Baruch Houses; Joel Feingold
8 from GOLES; and Victor Bach from CSS. That'll be
9 my first panel, to be followed by Joseph Garber in
10 his own panel, in his own right. Whenever he
11 comes back. So, everybody can come up. Victor
12 Bach, Joel Feingold, Luther Stubblefield, and
13 whoever's ready to give testimony first, you can
14 start.

15 [pause]

16 VICTOR BACH: I'm Victor Bach, with
17 Community Service Society. I'm not going to focus
18 on the 21 federalized buildings so much as what
19 has been happening in recent years where NYCHA has
20 proposed a growing number of property dispositions
21 on public housing properties, to help raise
22 capital for modernization and preservation, and at
23 the same time promote new private residential
24 development and construction of school facilities.
25 Many of these plans for disposition may have

1 substantial merit. Our concern is that the NYCHA
2 planning process for these dispositions is often
3 seriously flawed, with major gaps in resident
4 involvement, and public transparency and
5 accountability. As NYCHA dispositions accelerate,
6 and I believe some of the testimony indicates that
7 it will, from NYCHA, and NYCHA property is
8 transferred, we will all be in danger of standing
9 by unawares while larger and larger amounts of
10 property are transferred without adequate
11 opportunity for public scrutiny, or the voices of
12 residents to be heard. What do we, what do we
13 mean by accountability, the prevailing standard is
14 what was set out in 1998, by Washington, for the
15 annual plan. Under the federal requirement, the
16 annual plan has to be in written form, a draft
17 made public, and allow for at least 45 days of
18 public review, after which the Housing Authority
19 is required to hold a public hearing on the plan
20 which is open to public comment from any concerned
21 public. Nevertheless, some NYCHA proposals bypass
22 this process. We've already, there's already been
23 discussion of the Prospect Plaza demolition, in
24 which resident consultation didn't take place
25

until after the proposal was submitted as a minor amendment. Another example that concerns me, and I use it primarily as an example, is the Washington Houses disposition, which the NYCHA board just approved last March, and, and let me state what some of the key problems are with the NYCHA Planning process. Again, these are process issues, not questions about the ultimate value of the disposition transfers. First, NYCHA tends to use its prerogative when it can to designate the demolition or disposition proposal as a minor amendment--that's already been alluded to--and a minor amendment only requires cursory review by the resident advisory board. No written plan, no 45 day review, no public hearing. In the case of George Washington Houses, NYCHA did consult resident about the Section--it's called a Section 18 demolition or disposition proposal. That's a HUD terminology. NYCHA did prepare a plan for Washington Houses, it was submitted as a minor amendment, so there has really been no public scrutiny of the terms of the Washington Houses disposition. It did involve the transfer of 29,000 square feet of land, NYCHA land, 150,000

1 square feet of transferable development rights,
2 total project cost to developers were estimated at
3 \$93 million for the construction of a new 87 unit
4 residential building, low income housing tax
5 credits, a Harlem RBI charter school, a new
6 community center, and replacement of lost parking
7 space, and a compactor bulk storage area. NYCHA
8 was to receive \$3 million, one time outlay, for
9 its property, which was appraised by the way, at
10 \$4 million, and an option to purchase the
11 residential building for \$1 at the end of the 15
12 year tax credit compliance period. Yet it was
13 only a minor amendment, slipped into the NYCHA
14 plan, it's there now, which bypassed any public
15 scrutiny beyond the immediate stakeholders. What
16 is required under a Section VIII submission is
17 resident consultation where there's already,
18 someone mentioned, resident consultation, I
19 believe NYCHA also consults local elected
20 officials. We don't think that's enough. Let me
21 briefly outline what happened in the case of
22 Washington Houses--
23

24 CHAIRPERSON MENDEZ: Sometimes.

25 VICTOR BACH: Ah. We don't think

1 that's ever enough. And let me indicate why.
2
3 There was extensive resident consultation in the
4 case of Washington Houses. On October 5th,
5 Commissioner Lopez and NYCHA staff met with the
6 Board of the Washington Houses Resident
7 Association, explained the proposal for the
8 development. In the course of the presentation,
9 Commissioner Lopez says she believed in the
10 project and planned to support it. And she asked
11 for the resident association's reaction. The
12 resident board had no independent technical
13 advisors present, only the NYCHA Commissioner and
14 staff, to answer questions. On October 12th, the
15 Commissioner and NYCHA staff met with 50
16 Washington Houses residents, out of the
17 development's 1,500 apartments. The announcement
18 of the meeting began "NYCHA Commissioner Margarita
19 Lopez invites you to a meeting. We will discuss
20 great improvements to your quality of life." The
21 residents and NYCHA can be credited that residents
22 ultimately received a number of benefits in this
23 consultation, including a 50 percent set aside in
24 the charter school lottery, preference for the
25 affordable housing to be developed, and a Section

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2 III training program to absorb residents into
3 resulting construction jobs. The question about
4 whether NYCHA was getting fair value for the
5 property was transferred; whether it should lease
6 or sell the property outright, never came up. And
7 you would never expect that in a resident
8 consultation because residents usually don't have
9 those kinds of technical resources and commands
10 available. That's why I think it needs to go
11 beyond that level of consultation. NYCHA also met
12 with the Manhattan South District Council
13 Presidents, in December, before the Section VIII,
14 18 application went in. But the proposal never
15 reached the citywide Council of Presidents, which
16 is the jurisdictional, jurisdiction wide body that
17 should be seeing all of these, because what
18 happens in one district is likely to happen in the
19 other eight. And yet, the only district that was
20 consulted was the Manhattan South, where
21 Washington Houses is located. We believe this
22 kind of disposition planning process is flawed,
23 that it needs to be strengthened in order to
24 enable residents to participate effectively, and
25 allow greater public scrutiny, particularly as

1
2 NYCHA's dispositions accelerate over the near
3 future. We may end up in a, and there are some
4 recommendations in the testimony for that, as
5 those disposition plans grow in number and size
6 over the coming years, we stand to see public
7 housing assets transferred, development by
8 development, one by one, in discreet Section 18
9 applications, many of which may be designated
10 minor amendments and simply slipped into NYCHA's
11 annual plan without a murmur to the broader
12 resident constituency affected, or to the
13 concerned public. The disposition of valuable
14 public housing resources are a public matter, that
15 call for full transparency and accountability.
16 Thank you.

17 CHAIRPERSON MENDEZ: Thank you very
18 much. And for the Housing Authority that's out
19 there, and we'll, you know, I see someone there,
20 so if you could take notes, I'm interested in
21 knowing why the Housing Authority got \$3 million
22 for something that was appraised at \$4. And I'm
23 certainly interested in continuing this
24 conversation about minor and significant
25 amendment.

VICTOR BACH: Right, we're, we proposed that any, any proposal for demolition or disposition be a significant amendment. Thank you.

CHAIRPERSON MENDEZ: Thank you. Anybody have questions for Vic Bach? Okay. Next, whoever's ready.

[pause]

JOEL FEINBERG: Hello. My name's Joel, Joel Feingold, I'm an organizer with Good Old Lower East Side. I've just got a few quick comments and questions. I know that, first of all I wanted to thank the Council for this very crucial oversight hearing. We have heard so many questions from Rutgers residents specifically about what this means for the tenancy, and what this means for the continued public nature of public housing on the Lower East Side. So, thanks to the Council for holding the hearing and such a vigorous questioning of NYCHA, that was much appreciated and it clarified a number of questions that I might've asked otherwise. One thing that I wanted to know, and that I would suggest, as a matter of fact, is that, you know, NYCHA has this

1 option to purchase at the end of the, at the end
2 of the 15 year tax credit, term. It would seem to
3 me that to preserve the public nature of these
4 developments, and to ensure the tenancy of low
5 income families in these developments forever,
6 that NYCHA should be required by the legislation
7 to exercise its rights, its right to first
8 purchase, at the end of the, of the term of the
9 tax credits. And, you know, if it were necessary
10 to establish a fund, you know, it would, it would
11 be prudent, I think, to start saving now. So,
12 that would be one thing that I would suggest, and
13 would be interested to know if it were possible.
14 Another question that I had was, you know, I'm
15 aware that NYCHA's the sole managing partner in
16 the tax credit portfolio. But why, I mean, we
17 heard early in the testimony today, why was it
18 necessary for there to be a meeting with private
19 investors to update them? What was going on in,
20 in, in the redevelopment or, you know, in the
21 renovation of these, Rutgers Houses, in specific,
22 because this was the pilot project. I mean, if
23 NYCHA's the sole managing partner, why is it
24 necessary for private investors to be briefed on
25

[pause]

CHAIRPERSON MENDEZ: Okay. I don't--any questions? Nope. Okay. And certainly

1 we'd love to see your analysis when you're done
2 with it, and share it with us. In terms of
3 Citigroup, also, they, they are part, partners,
4 though the, the minor percentage of the
5 controlling interest. And certainly, besides
6 their written agreements, anyone, well, who has a
7 substantial amount of money invested in anything,
8 would want to make sure that the major investor,
9 and the manager, is complying and making sure that
10 they get all that other money that should be
11 coming their way, so the stimulus funding, the tax
12 credits, and that they're on target with doing
13 that. So, I'm sure that was written into their
14 agreements for those very same reasons. Mr.
15 Stubblefield.

16
17 LUTHER STUBBLEFIELD: Thank you for
18 having us here today. I wasn't quite sure what
19 this meeting was going to be about. I didn't even
20 think I was going to speak. But now I've got
21 three very important questions or issues that I
22 would--

23 CHAIRPERSON MENDEZ: Can you raise
24 the microphone a little bit higher?

25 LUTHER STUBBLEFIELD: I can even

1
2 talk a little bit higher, too. I'm glad we're not
3 on the clock this time. First of all, I would
4 like to open by saying that I was at a meeting
5 this month, here in the building, it's called
6 "Saving NYCHA," which Margarita Lopez and Brian
7 expressed the fact at the very beginning of the
8 meeting, that NYCHA--

9 CHAIRPERSON MENDEZ: Which Brian?
10 Brian Honan?

11 LUTHER STUBBLEFIELD: Honan.

12 CHAIRPERSON MENDEZ: Who was here
13 earlier?

14 LUTHER STUBBLEFIELD: That was just
15 here, yes.

16 CHAIRPERSON MENDEZ: Okay.

17 LUTHER STUBBLEFIELD: That we
18 definitely want to hold onto NYCHA housing and not
19 fall into the situation that happened in Chicago,
20 or happened in Atlanta. I would like to think
21 that, but I don't know if NYCHA has the power, if
22 Congress or if HUD comes up with another
23 situation. And at the same time, what's going on
24 right now, the selling of the parking lots or
25 different parts of NYCHA, I question. Chelsea

1
2 Elliott Houses are finishing a building right now,
3 that was the parking lot that was sold to a
4 private developer. And I was at a meeting also
5 this month, with the developers at the Fulton
6 Houses, and there was about 200 tenants that was
7 in attendance there, to find out exactly how to
8 apply for them, and what were the qualifications?
9 It seems as though that the property was sold.
10 I'm not quite sure of the figures, but it was like
11 \$5.2 million. Now, I thought that was land, I'm
12 understanding it's not land, it's not roof, it's
13 something in between the middle, which is kind of
14 confusing. I do know that they're going to allow
15 the parking to be down underneath the other
16 building for the same NYCHA residents that had the
17 parking spaces before. But we were announced that
18 38 apartments were set aside for low income people
19 and 100 plus would be for market rate, with a
20 private developer. Those apartments were going to
21 start at \$20,000, or an average \$40,000 per
22 household. How does that be affordable for low
23 income people? We still have people in NYCHA, we
24 have people in the shelters, many of them with
25 jobs, and they're not qualified for \$40,000, and

1
2 even maybe \$20,000. I don't see how we're having
3 a safe place to be able to have a future for NYCHA
4 residents. Working with GOLES, and working with
5 Joel, that he just spoke here, there's a SPURA
6 project, which is the Seward Park on Delancey
7 Street, and we've been fighting for years now with
8 the community board to recognize that public land
9 be recognized for affordable housing. And I was
10 in Detroit, I was in Michigan this past Christmas
11 when I got a report from CP3 that there was an
12 agreement that 50 percent would go market rate and
13 50 percent would go affordable. And that
14 affordable amount was divided up where only ten,
15 ten percent would be for senior citizens and
16 disabled, and only ten percent were going to be
17 for \$20,000 again, up to \$40,000, household income
18 family of four. Now--yes.

19 CHAIRPERSON MENDEZ: Mr.

20 Stubblefield, so let me just interrupt with, with
21 a couple of things. So there's a lot of different
22 things that you've mentioned. And none of that
23 actually has to do with the mixed finance
24 modernization program. So, SPURA is--

25 LUTHER STUBBLEFIELD: I just want

1
2 to know with the mixed finance, where, where's the
3 lower income? It was--

4 CHAIRPERSON MENDEZ: Okay, let me--
5 Okay, so SPURA, the Seward Park Urban Renewal
6 Area, is City owned land, it's not NYCHA land.
7 And community residents have been, and some of the
8 Council Members right here, have been advocating
9 for affordable housing, and the community came up
10 with a community based plan on how to develop that
11 land after 40 years. So, that's separate and
12 apart from NYCHA and this mixed finance. Now,
13 Chelsea Houses, and, and Fulton Houses is NYCHA
14 property. However, under a rezoning of the area
15 on the west side, and some years back, certain
16 NYCHA land, underutilized land, was made available
17 for 80/20 housing, where there would be a certain
18 amount of set aside affordable units. So that
19 also was separate and different than this mixed
20 finance model that NYCHA has given testimony
21 today, regarding property that they own and
22 property that they demolish under a minor
23 amendment and rebuild, and property that Markman
24 Gardens, which is in Staten Island, it was
25 separated into affordable housing, that people

1
2 could purchase their houses, and there was another
3 aspect that was rental. So, all of these fall
4 under different things, but the ones you've
5 mentioned actually are outside the realm of NYCHA,
6 except, well, Chelsea Elliott is related because
7 it was NYCHA land. And so, not just the middle
8 there, but all of that is, is going to be
9 developed by a private developer. When they've
10 talked about the middle, they've talked about
11 really NYCHA buildings, existing buildings. And,
12 and the City and State development. And when we
13 talked about the middle before, that's what they
14 were saying, that fuzzy area, that is jointly
15 owned with other groups.

16 LUTHER STUBBLEFIELD: And I just
17 want to ask one more question, and maybe you can
18 clarify for me, then. As I'm sitting here today,
19 I'm hearing that there's no capital money or funds
20 that's going to be kind of in the near future for
21 developing for a NYCHA type residence. That there
22 is \$7.5 billion in back needs for capital funds
23 needing to, to take care of the federal buildings
24 is already. Is there any future for, can I tell
25 my people that there's a future, that housing is

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2 going to be available for them, in any type of
3 aspect?

4 CHAIRPERSON MENDEZ: I think ...
5 what we've been trying to do at NYCHA is preserve
6 it as permanent, affordable, low income housing,
7 and whatever my issues have been with the housing
8 authority, at least, in this City we have not
9 destroyed completely and not replaced it, public
10 housing as they've done in New Jersey, in New
11 Orleans, in Chicago. They have demolished
12 buildings that they're redeveloping, which I have
13 issues on the process of how that's been done.
14 But our major thing is the federal government,
15 fully providing full funding for the Housing
16 Authority, the reason the buildings are
17 deteriorated, and it needs so much capital work,
18 is because it's been financially starved for
19 longer than I've been in office.

20 LUTHER STUBBLEFIELD: Right.

21 CHAIRPERSON MENDEZ: And so,
22 they've had to take their money and spread it
23 around, and then at the end of the day, they have
24 to figure out what work they can do, and what work
25 they keep putting off. And it's not a good

situation for the residents of public housing.

LUTHER STUBBLEFIELD: Okay, thank you very much.

CHAIRPERSON MENDEZ: Welcome. Okay, Mr. Garber.

JOSEPH GARBER: [off mic] Yes.

CHAIRPERSON MENDEZ: You are the next panelist, and the last panelist. We might even make it out of here before the, the next hearing starts. Come on up. [background comment] Oh, is that you? Is that why you're back? I just thought you came back for the end of the hearing.

COUNCIL MEMBER JAMES: [off mic] I did.

CHAIRPERSON MENDEZ: Oh.

[pause, background noise]

JOSEPH GARBER: Let me just catch my breath. [pause, background noise] Good afternoon, Chair Mendez, Members of the Council, Robert Jackson, Barbara Chin, Margaret Chin, and--

CHAIRPERSON MENDEZ: Oh.

JOSEPH GARBER: --Letitia James.

CHAIRPERSON MENDEZ: They married you guys.

1
2 JOSEPH GARBER: And members of the
3 public, and NYCHA staff present. Good afternoon,
4 my name is Joseph G. Garber. I'm a resident of,
5 and a resident leader of public housing, first,
6 and Douglas Houses from 1957 as a little boy,
7 until 1976; and since 1976, to the present, God
8 willing, I'm at Independent Towers of Taylor White
9 Consolidation. First of all, I want to formally
10 go on the record stating that Mr. Carlos Laboy is
11 an excellent person for this position, because he
12 has a unique background. When he joined NYCHA in
13 August of 2010, as per the NYCHA bulletin--

14 CHAIRPERSON MENDEZ: Hold on, hold
15 on.

16 JOSEPH GARBER: Yeah.

17 CHAIRPERSON MENDEZ: NYCHA person
18 is here. Joseph Garber just gave a compliment to
19 someone at public housing. Right, and it's on the
20 record.

21 JOSEPH GARBER: I've given
22 compliments before.

23 CHAIRPERSON MENDEZ: Oh, okay.

24 JOSEPH GARBER: I have, you were,
25 even--

CHAIRPERSON MENDEZ: They've been far and few between, I don't remember them.

JOSEPH GARBER: No, no, I, people know me, I call it the way I see it. Okay, not everybody, okay, and Mr. Laboy, when he was the Managing Director for Mixed Finance and Asset Management, came around, I asked him to come and look at the construction. You see, this hearing today was excellent, you discussed the whole issue of mixed finance, it's quite complicated. I've read some of the SPs or GMs or other memoranda numerous times. I would suggest that the plan to preserve public housing do have a large section and codify. Also the director of the Department of Research, Management and Research Analysis, Ann Marie Flatley, should try to codify all the SPs, GMs, any other publication in one booklet, because if I'd be, let's say, an administrator, I would be confused and I would have no one source to go, to elicit all the documents. The New York City Police Department has a very good codification system of the numerous orders and directives that they publish. Unfortunately, I've tried to get NYCHA with a changed mindset, under Chairman Rhea,

1 to try to look at the way you codify your SPs,
2 GMs, and maybe change the names and do a different
3 type of cataloging, but it's still not surfaced.
4 But Mr. Laboy came out to Independence Towers of
5 Taylor White Consolidated, and he was very
6 unimpressed as far as the construction. So I
7 don't recall, Chair Mendez, have you ever held a
8 hearing on how the construction is coming along?
9 Because you've done an excellent job, and it's
10 shown by the testimony here, that--

12 CHAIRPERSON MENDEZ: Oh my god, two
13 compliments today!

14 JOSEPH GARBER: Very, very--

15 CHAIRPERSON MENDEZ: Nice!

16 JOSEPH GARBER: --a very
17 complicated issue, that should be codified, as
18 you're doing a Ph.D. dissertation, try to
19 eliminate, duplicate, duplication in memoranda.
20 But however, as far as construction, leaves a lot
21 to be desired. And I'm sure all of you Council
22 people have heard it from your residents. And I,
23 I have a follow up meeting scheduled with the
24 operations staff. So, I, I only pray to God that
25 Mr. Laboy will be able to devote a lot of time to

1 the management aspect of the mixed finance, versus
2 his duties as the DGM for operations. Because
3 that alone, that alone which he's so far done a
4 Herculean job, to take, to try to take this step
5 much higher than the former DGM for Operations,
6 Gloria Finkelman did. Okay? But it takes time
7 from monitoring. So therefore, I hope that NYCHA,
8 and please let the Chairman know, that Mr. Laboy
9 needs additional staff from the mixed finance
10 analysis and perhaps we could combine some units,
11 if one goes back to what I've been talking about
12 years, duplicate effort of staff units. I think
13 we could take some of these units and put 'em
14 under Mr. Laboy's control and remove other units
15 that maybe not be under management or mixed
16 finance. Okay. So, I think he's an excellent
17 man. Now, I just want to, for the record, I've
18 heard some Council people use the term "project."
19 Okay, we're developments, we're not tenants--

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21 COUNCIL MEMBER JAMES: [off mic] I
22 said - -

23 JOSEPH GARBER: --we are residents--
24 -

25 COUNCIL MEMBER JAMES: [off mic] I

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said development.

JOSEPH GARBER: Okay, but some people, I've heard testimony here. I've also heard some other people use the term--

CHAIRPERSON MENDEZ: You say potato, I say potato.

JOSEPH GARBER: Okay, now, there's a document which everybody might've forgot. There's a document, FY 2011 Capital Plan, okay, which I tried to look up some of the developments that were asked, I think Farragut, I couldn't find Farragut here; I'm going to have to look quicker for other developments. But this document should be FOIled. You can FOIL this. The official title is "New York City Housing Authority FY 2011-2015 Capital Plan, CPD Federal." So, living, living in a State development that was converted, I still don't have my lease from August 2010. So, they say you're following all rules, the lease that was prepared under a former manager, Barbara Grant, was, was in great error. I sent a copy to the Chairman, to the Law Department, to the IG, and I'm still waiting for a corrected copy. So, evidently something has fallen through the cracks.

1
2 Now every resident had to get a new lease, whether
3 they were LLC I or LLC II. Okay? But I have not
4 gotten a corrected lease, which technically makes
5 me, makes me a nonresident. Okay? And I've tried
6 since August of 2010 to get a corrected lease, and
7 I'm not getting a corrected lease. And it's
8 laying on somebody's desk. So there, this would
9 be interesting for the Chairman to be made aware.

10 Okay, now, let's talk about minute, minutiae.

11 Now, there's some PHAS, Public Housing Assessment
12 System, going on in developments that are under,
13 that are under, okay, LLC I or LLC II. For
14 instance, at Independence Towers, there's a PHAS
15 going to start approximately May 9th. And you
16 should see the way they're running around, fixing
17 stuff, many of the things that I've surfaced for
18 five, six months, and now somebody's noticing it.
19 So, I think we have to look at the CCC component,
20 if, if LLC I and LLC II, developments will be
21 working as well as the other 330, total 334
22 developments. Okay, the key to maint--to
23 maintenance, is the CCC. Now the CCC's a very
24 good idea, I've always praised it, because you get
25 a control number. But those jobs that have to be

1 turned over to the development, when it comes to
2 the development, it loses, it gets lots. Now, in
3 addition, I've heard about the, dealing with the
4 outstanding work tickets, that's a big problem.
5 Mr. Laboy can, can solve it, he will go down in
6 history. That is a big problem, but that is the
7 key to the plan to preserve public housing. So I
8 think we have to look in this and suggest to the
9 Chairman that elements of the LL I, LL II, go into
10 this, and the whole modernization program. An
11 average NYCHA employee does not understand this,
12 even. I mean, I could study, I've studied for
13 many exams, my last exam was the Associate - -
14 exam. I could study 35 documents, and I bet you
15 if I had every document on the mixed finance plan,
16 I would find contradictions. Okay, as I have in
17 other, other NYCHA cons--Now, I'll give you a
18 joke, but it's show you how bad it is. There's a
19 Department called the Department of
20 Communications. But when you call after working
21 hours, (212) 306-3322, you get a voice mail, "This
22 is the Office of Communications." Now, office and
23 department, according to Concepts of Public
24 Administration, are two different things. Now,

1
2 let's go better. There's a, there's a unit in
3 NYCHA called Office of Facilities Management and
4 Administration. Yet, on the board calendar, under
5 board calendar, okay, it states under "Submitting
6 Department," when it's not on the - -

7 CHAIRPERSON MENDEZ: Mr. Garber?

8 JOSEPH GARBER: Yeah, I've tried to
9 get--

10 CHAIRPERSON MENDEZ: Mixed finance
11 is the topic that we're here for.

12 JOSEPH GARBER: Okay, fine, but I
13 have, I have to show you mixed finance with the
14 best finance, without the other entities, will
15 still cause problems that the residents will have.
16 We have to get--so, if you haven't called a
17 hearing on the construction of the mixed finance,
18 I suggest you do, because that's a story by
19 itself. Anyway, I do have the highest praise for
20 Mr. Laboy. Everybody has to get together, there
21 has to be a partnership, residents have to be
22 involved. And I would like to see, lately you
23 have not attended the board meetings, especially--
24 Let me say this, a very good help to us on the
25 mixed finance is the recent appointment by the

1
2 Mayor of Emily Youssef, because Emily Youssef
3 came, not only she's a professor real estate, but
4 she came from HDC. So, she could be a bolster to
5 Chairman Rhea, and making sure that a proper
6 financial transactions of mixed finance go to the
7 highest level. So, I think we have to note that.
8 All right? But other than that, I feel it's a
9 step in the right direction. There has to be a
10 follow up on, on capital projects, as far as the
11 mixed finance. But they covered a lot, it's could
12 be confusing, we got to get all the documents in
13 one source. Thank you.

14 CHAIRPERSON MENDEZ: Thank you,
15 thank you, Mr. Garber for, for more than five
16 years coming to my hearings.

17 JOSEPH GARBER: And I question
18 what, what is accomplished, because you, you've
19 hardly listened to me. [laughter]

20 CHAIRPERSON MENDEZ: Oh!

21 JOSEPH GARBER: If I suggest
22 something, you don't do it.

23 CHAIRPERSON MENDEZ: Oh.

24 JOSEPH GARBER: I'm - - with you.
25 You - -

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CHAIRPERSON MENDEZ: [interposing]

Compliments can only go but so far, I should've known. Anyway--

JOSEPH GARBER: Well, - - not wondering - -

CHAIRPERSON MENDEZ: [interposing]

I want to thank everybody else who's here, who stayed till the end of the hearing, especially I want to thank my colleagues who came, Robert Jackson, and Tish James, who are not Members of this Committee, who always come to the hearings, and always participate, and are there for my Public Housing residents, for all our Public Housing residents.

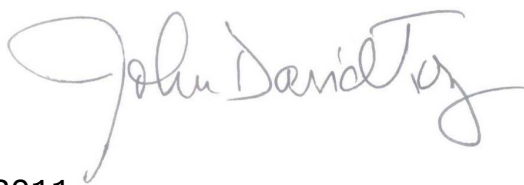
JOSEPH GARBER: - - said, I don't have.

CHAIRPERSON MENDEZ: Council Member Chin, you were hear from beginning to end. Thank you. [background voices] I'm going to put you in the corner with Joseph Garber. This hearing has come to an end, thank you very much. And thank you, Sergeant. What?

C E R T I F I C A T E

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

A handwritten signature in cursive script that reads "John David Tong". The signature is written in dark ink and is positioned to the right of the printed word "Signature".

Date June 23, 2011